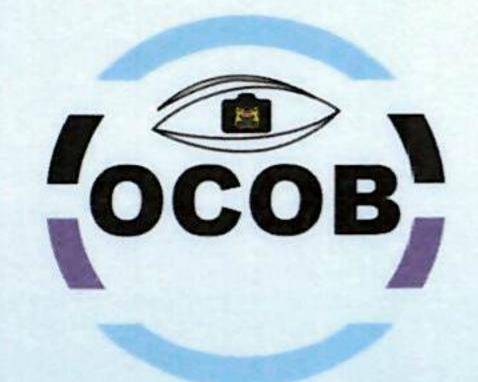
### OFFICE OF THE CONTROLLER OF BUDGET

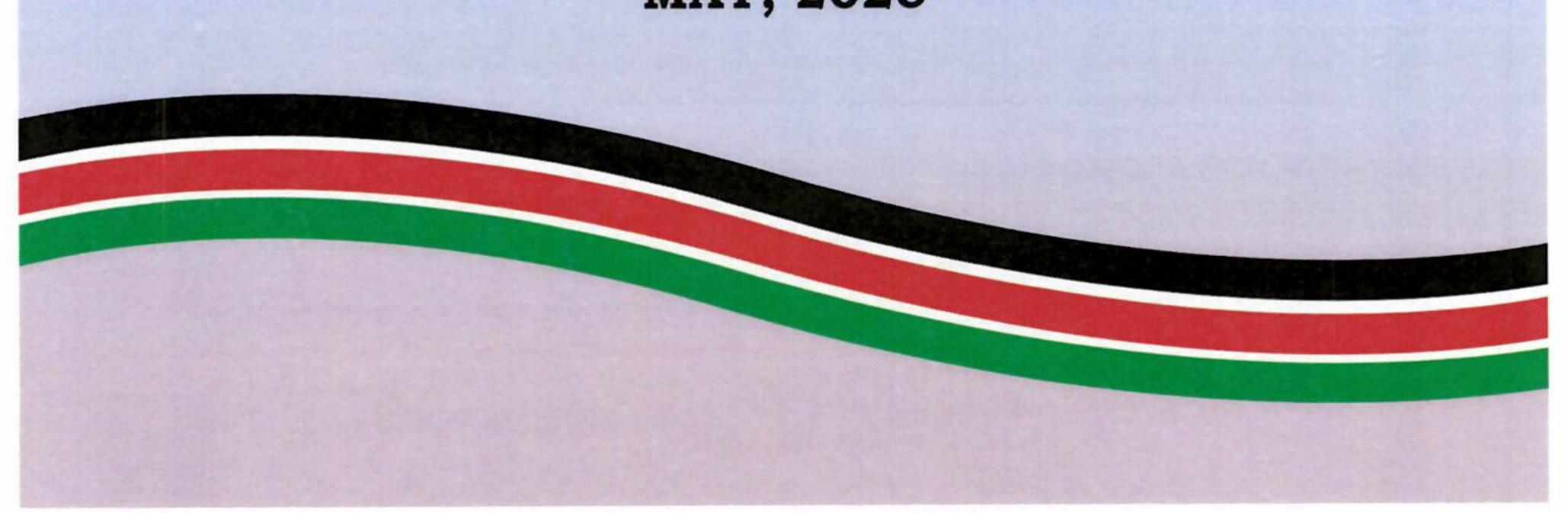




# COUNTY GOVERNMENTS BUDGET IMPLEMENTATION REVIEW REPORT

## THE FIRST NINE MONTHS OF FY 2024/25

MAY, 2025



- ii. Fund Administrators failed to submit quarterly financial and non-financial reports to the CoB within the timelines provided by law, which is against the requirement of Section 168 of the PFM Act, 2012. As of 15 April 2025, the reports for the Meru County Retention and Enhancement Fund were not submitted to the Controller of Budget.
- iii. A high level of pending bills, amounting to Kshs.572.05 million as of 31 March 2025. Furthermore,
- iv. Use of manual payroll. Personnel emoluments amounting to Kshs.47.17 million for 117 staff yet to be onboarded into HRIS through manual payroll, accounting for 1 per cent of the total payroll cost. Manual payroll is prone to abuse and may lead to the loss of public funds where proper controls are lacking.
- v. Non-submission of expenditure and revenues raised by the Meru County Alcohol Board and expenditure reports for ATC Kaguru and the Meru County Municipality.
- vi. The FIF total expenditure provided under the health services department expenditure differs from the amounts provided on total FIF expenditure per facility (Kshs.202.09 million and Kshs.498.92 million, respectively).

The County should implement the following recommendations to improve budget execution:

- i. The County Treasury should ensure the timely preparation and submission of financial reports to the Office of the Controller of Budget, as per the timelines prescribed in Section 166 of the PFM Act, 2012.
- ii. The CECMF should follow up to ensure Fund Administrators prepare and submit statutory reports in line with the PFM Act, 2012.
- iii. The County Leadership should address the situation of pending bills to ensure that genuine bills are paid promptly in the remaining financial year. Further, compliance with the payment plan should be enforced.
- iv. The Government requires that salaries be processed through the HRIS system, and the County is advised to fast-track the acquisition of Unified Personnel Numbers for their staff. The County Public Service Board should regulate staff engagement, including contract and casual workers, as provided under Section 74 of the County Governments Act 2012. Further, strict compliance with the approved staff establishment should be maintained.
- v. The County Treasury should ensure that it submits to OCoB all expenditure and revenue for all Corporations, including the Meru County Municipality and the Meru County Alcohol Board.
- vi. The County Treasury should ensure reconciliation is carried out on FIF expenditure before it is submitted for accuracy in reporting.

#### 3.27. County Government of Migori

#### 3.27.1 Overview of FY 2024/25 Budget

The Migori County Gross Approved Supplementary I FY 2024/25 budget is Kshs.11.69 billion. It comprises Kshs.4.28 billion (36.6 per cent) and Kshs.7.41 billion (63 per cent) allocation for development and recurrent programmes, respectively. The budget estimates represent an increase of Kshs.1.65 billion (16 per cent) from the FY 2023/24 budget comprised a development budget of Kshs.3.07 billion and a recurrent budget of Kshs.6.96 billion. The increase in the budget was attributed to unspent cash balances brought forward from FY 2023/24, both in the County Revenue Fund and Special Purpose Operational Accounts (SPAs).

The budget will be financed from different sources of revenue. These include Kshs.8.34 billion (71 per cent) as the equitable share of revenue raised nationally, Kshs.1.97 billion (17 per cent) as additional allocations, a cash balance of Kshs.688.43 million (6 per cent) brought forward from FY 2023/24, and Kshs.690 million (6 per cent) generated as gross own source revenue. The own-source revenue includes Kshs.140 million (20 per cent) as Facility Improvement Fund (revenue from health facilities) and Kshs.550 million (80 per cent) as ordinary own-source revenue. A breakdown of the additional allocations is shown in Table 3.274.

#### 3.27.2 Revenue Performance

During the review period, the county received Kshs.7.21 billion in revenues to fund its development and recurrent activities. This amount represents an increase of Kshs.835.77 million (13 per cent) from Kshs.6.38 billion received in the same period in FY 2023/24. The total revenue consists of Kshs.5.53 billion from the equitable share of revenue raised nationally, additional allocations from government and development partners of Kshs.607.12 million, and

its own-source revenue (OSR) collection of Kshs.387.83 million. In addition, the County had a cash balance of Kshs.688.43 million from FY 2023/24.

The total OSR collection of Kshs.387.83 million includes Facilities Improvement Financing (FIF) of Kshs.161.41 million, and Kshs.226.42 million from other OSR sources. OSR collections from the FIF were received from Level 1V hospitals and Public Health Services where FIF is collected. Table 3.274 summarises the total revenue available to the County Government during the first nine months of FY 2024/25.

Table 3.274: Migori County, Revenue Performance in the First Nine Months of FY 2024/25

S/No.	Revenue Category	Annual Bud- get Allocation (Kshs)	Actual Receipts (Kshs.)	Actual Receipts as Per- centage of Annual Budget Allocation (%)
A	Equitable Share of Revenue Raised Nationally -	8,341,446,108	5,530,660,180	66.3
	Sub-total	8,341,446,108	5,530,660,180	66.3
3	Additional Allocations			
1.	DANIDA Grant (Universal Healthcare in Devolved System Program)	12,358,500		
2.	IDA (World Bank) Credit for National Agricultural and Rural Inclusive Growth Project (NARIGP)	5,000,000	-	-
3.	EU Grant for Instrument for Devolution Advice and Support (IDEAS)	5,706,628	-	##Y
4.	Sweden - Agricultural Sector Development Support Programme (ASDSP) II	1,120,452	-	
5.	KABDP SIDA	10,918,919	-	
6.	KABDP MOA&LD (GOK)	1,000,000		-
7.	Aquaculture Business Development Project (ABDP)	13,617,785	-	-
8.	Livestock Value Chain Support Project	14,323,680	-	-
9.	Climate Change - German Development Bank (KFW) - (FLLO- CA -CCRI Grant)	200,000,000	-	-
10.	Climate Change - IDA World Bank (FLLOCA)	11,000,000	11,000,000	100.0
11.	Urban Institutional Grant (UIG)	35,000,000	-	-
12.	Migori Municipality URB Development Grant	54,181,008	-	•
13.	Awendo Municipality URB Development Grant	16,800,000		-
14.	Rongo Municipality URB Development Grant	16,800,000		
15.	Kehancha Municipality URB Development Grant	16,800,000	-	
16.	Grant from the National Government - Industrial Park	250,000,000	54,131,579	21.7
17.	Kenya Water and Sanitation (K-WASH) Program	199,874,000	-	
18.	National Agricultural Value Chain Development Project (NAVCDP)	250,000,000		*
19.	Kenya Devolution Support Program II	37,500,000		-
21.	Leasing of Medical Equipment	124,723,404	-	
22.	Fertiliser Subsidy	144,621,807	-	
23.	Allocation for Court fines	974,165	•	
24.	Allocation for Mineral Royalties	3,125,408	-	14
25.	Migori County Climate Change Fund FLLoCCA Balances C/Fwd	372,833,613	372,833,613	100.0
26.	Migori County Health Special Balances C/Fwd	915,068	915,068	100.0
27.	Migori County RMLF Balances C/Fwd	681,918	681,918	100.0
28.	Migori County NARIGP Operations Account Balances C/Fwd	4,261,826	4,261,826	100.0
29.	Migori County Agriculture Chain (NAVCDP) Balances C/Fwd	161,794,532	161,794,532	100.0
30.	Migori County Industrial Park Balances C/Fwd	1,500,000	1,500,000	100.0
	Sub-total Sub-total	1,967,432,713	607,118,536	30.9
C	Own Source Revenue			
31	Ordinary Own Source Revenue	550,000,000	226,424,160	41.2
32.	Appropriation in Aid (A-I-A)	-		

S/No.	Revenue Category	Annual Bud- get Allocation (Kshs)	Actual Receipts (Kshs.)	Actual Receipts as Per- centage of Annual Budget Allocation (%)
33.	Facility Improvement Fund (FIF)	140,000,000	161,406,120	115.3
	Sub-total	690,000,000	387,830,280	56.2
D	Other Sources of Revenue			
34.	Unspent balance from FY 2023/24	688,425,652	688,425,652	100.0
35.	Other Revenues (provide a list)	-	-	2 - 10 - 10 - 10 - 10 - 10 - 10 - 10 - 1
	Sub-Total	688,425,652	688,425,652	100.0
	Grand Total	11,687,304,473	7,214,034,648	61.7

It is imperative to note that F.I.F collection during the reporting period exceeded annual projection of Kshs.140 million by Kshs.21.41 million and accounted for 115 per cent target as shown in Table 3.274.

450 400 350 300 236.79 250 226.42 Kshs. Millions 200 173.26 163.59 158.73 161:41 150,64 133.24 150 114.99 115.66 108.57 105.35 99.98 88.43 100 50 0 Q3, FY 2018/19 Q3, FY 2019/20 Q3, FY 2020/21 Q3, FY 2021/22 Q3, FY 2022/23 Q3, FY 2023/24 Q3, FY 2024/25 OSR Receipts (Excluding Health) ---- A-I-A/FIF/Health

Figure 102: Trend in Own-Source Revenue Collection for the First Nine Months of FY 2018/19 to FY 2024/25

Source: Migori County Treasury

During the review period, the County generated Kshs.387.83 million from its own revenue sources, including FIF. This amount was an increase of 10 per cent compared to Kshs.352.36 million realised in a similar period in FY 2023/24 and was 56 per cent of the annual target and 7 per cent of the equitable revenue share disbursed. The increase can be attributed to revival of dormant markets and auction rings across county, deployment of more enforcement personnel in revenue collection outlets, and introduction of high penalties on clients /vendors operating without licenses and late payments amongst others.

The revenue streams which contributed the highest OSR receipts are shown in Figure 103.

Produce Cess from Bus Park Fees Distributors Permits Kshs.25.42 Mn Maize/Rice Kshs.15.52 Mn Kshs.15.31 Mn Market Dues 6% Cattle Auction/Slaughter 4% Kshs.29.17 Mn Fees 7% Kshs.15.19 Mn 4% Single Business Permits **Bill Boards Adverts** Kshs.41.38 Mn Kshs.11.54 Mn 11% 3% Other Sources Kshs.72.90 Mn Health/Hospital 19% Fees/FIF Kshs.161.41 Mn 42%

Figure 103: Top Own Source Revenue Streams in the First Nine Months FY 2024/25

As shown in Figure 103, the highest revenue stream of Kshs.161.41 million was from Health /Hospital fees (FIF) contributing to 42 per cent of the total OSR receipts. The County Government has automated 12 revenue streams out of 40 streams.

#### 3.27.3 Borrowing by the County

The county Assembly of Migori secured an overdraft of Kshs.50 million from the Kenya Commercial Bank Ltd, Migori Branch as a short- term credit facility at an interest rate of 3 per cent payable within one-month period. The borrowed funds were utilised for payment of members and staff allowances in arrears for the FY 2023/24 and defraying office operations for the month of July,2024, as a result of the delayed disbursement of June,2024 shareable revenues. The amount has since been fully settled during the reporting period.

#### 3.27.4 Exchequer Issues

The Controller of Budget approved withdrawals of Kshs.5.46 billion from the CRF account during the reporting period, which comprised Kshs.896.65 million (16 per cent) for development programmes and Kshs.4.56 billion (84 per cent) for recurrent programmes. Analysis of the recurrent exchequers released indicates that Kshs.2.37 billion was released towards compensation of employees and Kshs.2.19 billion for operations and maintenance expenditure. Exchequer approved towards compensation for employees in the first nine months of FY 2024/25, does not include the March 2025 exchequer request for the County Executive and County Assembly due to challenges resulting from the migration from the IPPD system to HRIS-Kenya, such as mass data updates, amongst others.

Analysis of the operations and maintenance exchequer releases indicates that 4 per cent was for domestic travel and 0.1 per cent for foreign travel. The domestic travel exchequer amounted to Kshs.208.98 million, including Kshs.34.27 million for the County Executive and Kshs.174.71 million for the County Assembly. Exchequer releases towards foreign travel totalled Kshs.6.35 million, comprising Kshs.6.35 million for the County Executive and nil for the County Assembly.

Table 3.275: Migori County, Budget Allocation and Exchequer Issued by Department

Department	Revised Net Bud tion (Kshs.M	A SEATION AND A SEATION OF THE SEATI	Exchequer Issu Million	Exchequer Issues to Revised Net Budget (%)		
	Rec	Dev	Rec	Dev	Rec	Dev
Agriculture, Livestock, Veterinary Services, Fisheries & Blue Economy	235.79	725.68	136.22	52.39	57.8	7.2
Trade, Tourism, Industry, Market & Cooperative Develop- ment	123.80	338.48	85.45	173.45	69.0	51.2
Health Medical Services	1,648.21	350.76	1,311.53	91.72	79.6	26.1
Education, Gender Inclusivity, Social Services, Youth and Sports	543.47	157.04	326.56	6.95	60.1	4.4

Department	Revised Net Bud tion (Kshs.M		Exchequer Issu Million	Exchequer Issues to Revised Net Budget (%)		
	Rec	Dev	Rec	Dev	Rec	Dev
Roads, Transport, Public Works & Infrastructural Develop- ment	147.93	947.78	91.28	171.80	61.7	18.1
Lands, Physical Planning, Housing & Urban Development	111.50	106.31	73.57	29.58	66.0	27.8
Rongo Municipality	21.62	26.80	13.72	8.52	63.5	31.8
Kehancha Municipality	25.13	26.80	14.06	5.94	56.0	22.2
Migori Municipality	21,32	62.86	10.82	1.49	50.8	2.4
Awendo Municipality	22.00	35.40	10.63	15.29	48.3	43.2
Environment, Natural Resources, Climate Change & Disaster Management	261.77	595.93	161.62	42.12	61.7	7.1
Finance and Economic Planning	1,091.54	28.13	640.71	11.63	58.7	41.3
Public Service Management, Monitoring & Evaluation & Performance Contracting	900.86	19.85	445.86	12.65	49.5	63.7
County Executive	433.52	153.46	293.21	62.03	67.6	40.4
County Assembly	1,036.28	52.64	647.37		62.5	0.0
Water and Energy	225.11	516.65	96.81	156.25	43.0	30.2
Public Health & Sanitation	443.58	131.03	137.39	54.84	31.0	41.9
Office of the County Attorney	118.25		62.54		52.9	0.0
Total	7,411.69	4,275.61	4,559.37	896.65	61.5	21.0

The under absorption of exchequer issues for recurrent and development budget is mainly occasioned by an intermittent delay in transfers of national equitable shareable revenues by the National Treasury to Counties, contrary to CARA,2024 disbursement schedule approved by the Senate.

As of 31st March 2025, the County Government's cash balance in the CRF account was Kshs.393.78 million.

#### 3.27.5 County Expenditure Review

The County spent Kshs.5.78 billion on development and recurrent programmes in the reporting period. The expenditure represented 106 per cent of the total funds released by the CoB and comprised Kshs.1.22 billion and Kshs.4.56 billion on development and recurrent programmes, respectively. Expenditure on development programmes represented an absorption rate of 29 per cent, while recurrent expenditure represented 62 per cent of the annual recurrent expenditure budget.

#### 3.27.6 Settlement of Pending Bills

As of June 30, 2024, the County reported pending bills totaling Kshs.1.94 billion. This amount included Kshs.1.76 billion from the County Executive and Kshs.184.72 million from the County Assembly. The pending bills from the County Executive consisted of Kshs.875.34 million for recurrent expenditures and Kshs.881.38 million for development expenditures.

During the review period, the County Executive settled pending bills amounting to Kshs.1.22 billion, which included Kshs.691.48 million for recurrent programs and Kshs.563.91 million for development programs. In contrast, the County Assembly settled pending bills totalling Kshs.16.14 million, all of which were for recurrent activities, with no payments made for development activities.

At the beginning of FY 2024/25, the County Executive and the Assembly submitted a payment plan for pending bills, committing to pay Kshs.1.20 billion and Kshs.20 million, respectively, within the first nine months of FY 2024/25. The County Executive adhered to this payment plan, successfully settling Kshs.1.22 billion in debts. However, the County Assembly did not follow its payment plan, as it only cleared Kshs.16.14 million.

As of March 31, 2025, the outstanding bills totalled Kshs.683.39 million, comprising Kshs.514.82 million for the County Executive and Kshs.168.57 million for the County Assembly.

#### 3.27.7 Expenditure by Economic Classification

The County Executive spent Kshs.2.06 billion on employee compensation, Kshs.1.86 billion on operations and maintenance, and Kshs.1.22 billion on development activities. Similarly, the County Assembly spent Kshs.311.92

million on employee compensation, Kshs.335.13 million on operations and maintenance, and zero on development activities, as shown in Table 3.276.

Table 3.276: Summary of Budget and Expenditure by Economic Classification

	Revised Gross	Budget (Kshs)	Expenditu	ire (Kshs)	Absorption (%)		
Expenditure Classification	County Exec- utive	County Assem- bly	County Exec- utive	County Assem- bly	County Exec- utive	County Assembly	
Total Recurrent Expenditure	6,375,408,330	1,036,284,847	3,915,843,603	647,044,073	61.4	62.4	
Compensation to Employees	3,129,196,116	514,544,066	2,056,451,049	311,918,396	65.7	60.6	
Operations and Maintenance	3,246,212,214	521,740,781	1,859,392,554	335,125,677	57.3	64.2	
Development Expenditure	4,222,974,602	52,636,694	1,219,341,155		28.9		
Total	10,598,382,932	1,088,921,541	5,135,184,758	647,044,073	48.5	59.4	

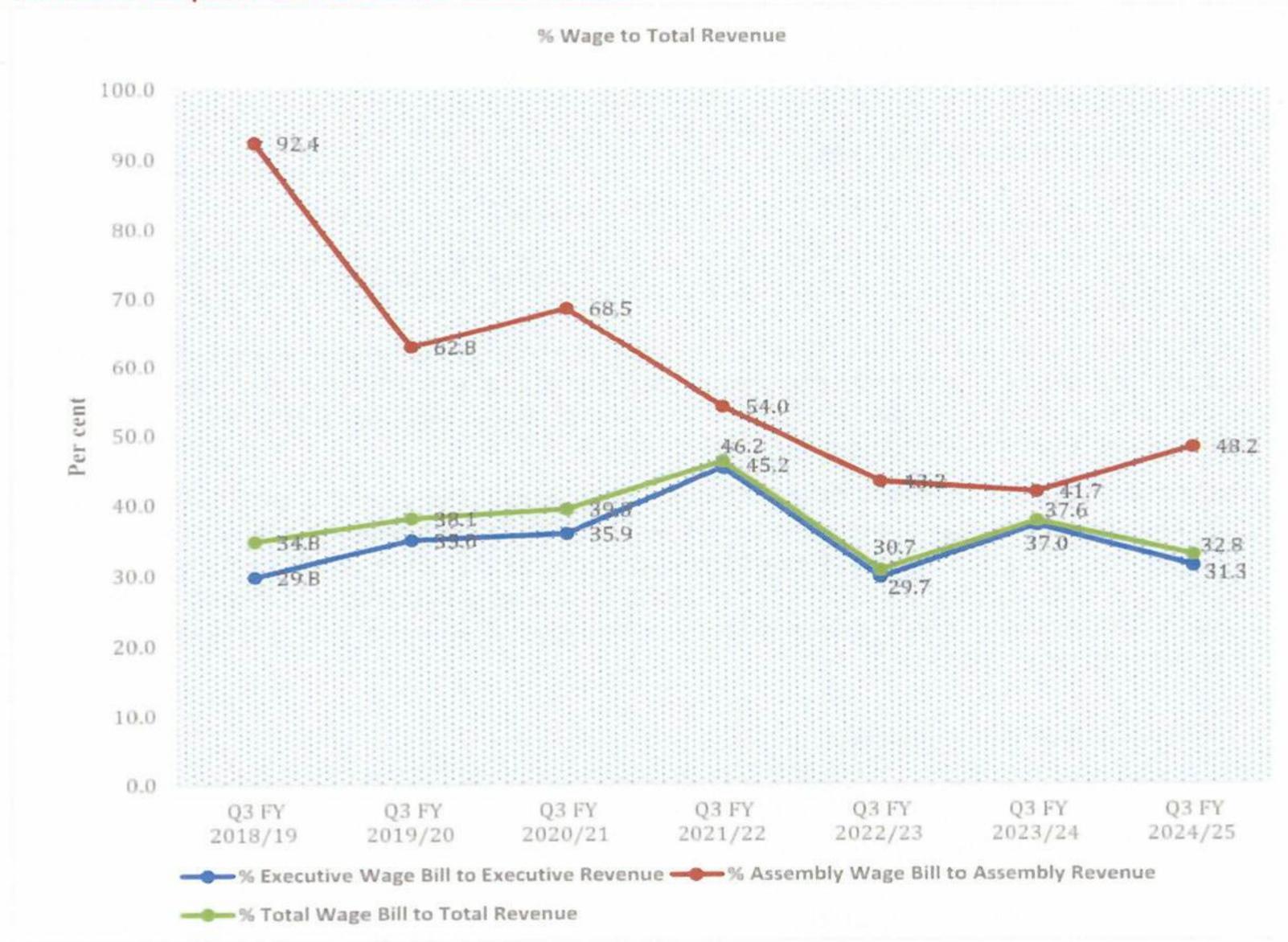
Source: Migori County Treasury

#### 3.27.8 Expenditure on Compensation to Employees

In the period under review, the expenditure on employee compensation amounted to Kshs.2.37 billion. The total revenue, excluding the earnings from extractive natural resources from sand cess, gypsum cess, and quarry cess, is Kshs.7.21 billion. Consequently, the percentage of employee compensation to this adjusted revenue is 33 per cent. This expenditure on employee compensation decreased by 1 per cent compared to the Kshs.2.40 billion was reported during the same period in FY 2023/24. Of this total, Kshs.989.33 million was allocated to Health Sector employees, which accounts for 42 per cent of the overall employees' compensation.

Figure 104 shows the trend of compensation to employees' expenditures as a percentage of total revenue received in the first nine months of FY 2018/19 to FY 2024/25.

Figure 104: Percentage of Compensation to Employees to Total Revenue Received in the First Nine Months of the year from FY 2018/19 to FY 2024/25



Source: Migori County Treasury

Further analysis indicates that PE costs amounting to Kshs.2.37 billion were processed through the Integrated Payroll and Personnel Database (IPPD) system.

The County Assembly spent Kshs.25.08 million on committee sitting allowances for the 59 MCAs and the Speaker against the annual budget allocation of Kshs.43.52 million. The average monthly sitting allowance was Kshs.46,439 per MCA. The County Assembly has 27 House Committees.

#### 3.27.9 County Emergency Fund and County-Established Funds

Section 116 of the PFM Act 2012 allows County Governments to establish other public funds with approval from the County Executive Committee and the County Assembly. The County allocated Kshs.148 million to County-Established funds in FY 2024/25, or 1.3 per cent of the County's overall budget. Further, the county did not allocate any emergency funds to the budget, contrary to Section 110 of the PFM Act, 2012. Table 3.277 summarises each established Fund's budget allocation and performance during the reporting period.

Table 3.277: Performance of County Established Funds in the First Nine Months of FY 2024/25

S/No.	Name of the Fund	Year Estab- lished	Approved Budget Allocation in FY 2024/25	Exchequer Is- sues in the First Nine Months of FY 2024/25	Actual Expen- diture in First Nine Months of FY 2024/25	Cumulative disbursements to the Fund	
			(Kshs.)	(Kshs.)	(Kshs.)	(Kshs)	
	County Executive Established Funds						
1.	Migori County Executive Car Loans & House Mortgage Fund Scheme	Decem- ber,2018		247,500,000		Yes	
2.	Migori County Education Bursary Fund	Janu- ary,2014	120,000,000	840,000,000		Yes	
3.	Migori County Scholarships & Educational Benefits Fund	Janu- ary,2014	20,000,000	279,000,000	13 <b>=</b> 2/	Yes	
4.	Migori County Alcoholic Drink Fund	Septem- ber,2016	7.	2,250,318		Yes	
5.	Emergency Fund	N/A	12	-		Unregulated	
6.	Migori County SMEs Trade Development - Inua Biashara	March,2024	-	54,000,000	-	Yes	
	County Assembly Established Funds			innover carrier in the second in the			
7.	Migori County Assembly Car Loans & House Mortgage Fund Scheme	October, 2015	8,000,000	236,000,000	•	Yes	
	Total		148,000,000	1,658,750,318	•		

Source: Migori County Treasury

During the reporting period, the CoB received all the quarterly financial reports from Fund Administrators, as indicated in Table 3.277, in line with the requirement of Section 168 of the PFM Act, 2012. The administration costs of the Funds are pegged at 3 per cent limit of the Fund budget set in Regulation 197(1)(d) of the Public Finance Management (County Governments) Regulations, 2015.

Regulation 197(1)(i) of the Public Finance Management (County Governments) Regulations, 2015, allows County Governments to establish public funds with a lifespan capped at 10 years unless extended by the County Assembly. During the reporting period, the CoB established that the lifespan of County Education Bursary Fund and County Scholarships & Educational Benefits Fund had lapsed despite being in operation. Consequently, the CoB cannot approve any requests for withdrawals to support the operations of these lapsed funds, as they no longer have a legal basis for continued existence.

#### 3.27.10 County Corporations

The County has not established any county corporations. However, the County Government owns only 20 percent of the shares in Migori Water & Sanitation Company Limited. During the reporting period, no budget allocation was made to support the company.

#### 3.27.11 Expenditure on Operations and Maintenance

Figure 105 summarises the Operations and Maintenance expenditure by major categories.

450 395.24 400 350 300 Kshs. Millions 250 208.98 200 158.34 153.88 150 117.30 112.66 94.74 100 72.56 65.30 55.64 50 Coordination, Supervision & Security Services External Partners relations 0 Specialised Materials & Supplies Fuels Oils & Lubricants Major Categories of O & M Costs

Figure 105: Migori County, Operations and Maintenance Expenditure by Major Categories

Expenditure on domestic travel amounted to Kshs.208.98 million and comprised Kshs.174.71 million spent by the County Assembly and Kshs.34.27 million by the County Executive. Expenditure on foreign travel amounted to Kshs.6.35 million and was entirely for County Executive. The County Assembly had no expenditure on foreign travel during the period under review. Expenditure on foreign travel is summarised in Table 3.278.

Table 3.278: Summary of Expenditure on Foreign Travel in the First Nine Months of FY 2024/25

Arm of County Government	No. of Officers Travelled	Dates travelled	Purpose of the travel	Destination	Total Costs of the Travel (Kshs.)
County Executive	5	26th February- to -2nd March,2025	Attending & Participating in EALASCA Games in Uganda	Uganda	1,459,504
County Executive	anty Executive 1 23rd to 26th October, 2024		Attending & Participating During the African Urbanisms Conference	South Africa	402,934
County Executive	ty Executive 5 26th October to 3rd November,2024		Attending & Participating in the 24th EAC MSMES Trade Fair & Exhibition	South Sudan	3,171,893
County Executive	1	9th March -to-23rd March,2025	Attending & Participating in the 69th Session of the United Nations Status of Women Conference	New York, USA	1,310,670
		Total			6,345,001

Source: Migori County Treasury and County Assembly

The operations and maintenance costs include an expenditure of Kshs.55.64 million on garbage collection and Kshs.51.64 million on Legal fees/Dues, arbitration and compensation payments expenditure legal fees.

#### 3.27.12 Facility Improvement Financing

During the period under review, the County reported a collection of Kshs.161.41 million as FIF, which was 115 per cent of the annual target of Kshs.140 million. The collected amount was retained and utilised at source in line with the Facility Improvement Financing Act, 2023. The FIF regulations provides that 72 per cent of the total collection is reused back in the County health facilities, 20 per cent is utilised under Public Health & Sanitation Services, 5 per cent is retained for the Hospital Emergency Fund, whereas the remaining 3 per cent caters for Health Management Board Administrative Expenses.

The expenditure by the health facilities amounted to Kshs.88.65 million as shown in Table 3.279.

Table 3.279: Breakdown of Expenditure by Health Facilities in the First Nine Months of FY 2024/25

No.	Name of the Health Easility	Approved Budget	Actual Expenditure of the	Absorption rate
NO.	Name of the Health Facility	for the Facilities	Facility	(%)
1.	Migori County Referral Hospital	-	49,209,449	
2.	Kehancha Sub-County Hospital		7,431,369	-
3.	Rongo Sub-County Hospital	-	5,512,720	
4.	Awendo Sub-County Hospital	-	4,899,600	
5.	Ntimaru Sub-County Hospital	-	4,023,000	-
6.	Isebania Sub-County Hospital		3,905,850	
7.	Muhuru Sub-County Hospital	-	3,725,700	
8.	Macalder Sub-County Hospital		2,137,100	***************************************
9.	Karungu Sub-County Hospital		1,588,760	
10.	Kegonga Sub-County Hospital	-	1,503,742	=
11.	Uriri Sub County Hospital	-	1,395,250	2 *
12.	Othoro Sub-County Hospital	-	971,400	*
13.	Oyani Sub County Hospital		770,690	
14.	Nyamaraga Sub-County Hospital	-	750,000	
15.	Ongo Sub-County Hospital	-	488,237	
16.	God Kwer Sub-County Hospital		335,000	-
	Total	140,000,000	88,647,867	63.3

Source: Migori County Treasury

The Health Facility with the highest expenditure was Migori County Referral Hospital, followed by Kehancha Sub-County Hospital, Rongo Sub-County Hospital and Ntimaru Sub-County Hospital respectively. It is good to note that the F.I.F approved budget is consolidated as single item line in the department of Health Medical Services.

#### 3.27.13 Development Expenditure

In the review period, the County reported spending Kshs.1.22 billion on development programmes, representing an increase of 50 per cent compared to a similar period in FY 2023/24, when the County spent Kshs.814.39 million. Table 3.280 summarises development projects with the highest expenditure in the reporting period. The increase in development expenditure was attributed to the implementation of various projects funded by conditional grants and rolled over from the prior year.

Table 3.280: Migori County, List of Development Projects with the Highest Expenditure

No.	Sector	Project Name	Project Location	Expected Comple- tion Date	Contract Sum (Kshs.)	Amount paid in the first Nine Months of FY 2024/25 (Kshs.)	Cumulative Expendi- ture as of 31 March 2025	Implementa- tion Status (%)
1	Roads, Transport, Public Works & Infrastructural Development	Upgrading to Bitumen Standard of C727 Junc- tion-Kanyimach Junction-Chamgi Wadu Road	South Sakwa	30 June, 2026	700,000,000	118,802,282	467,071,600	80% Complete
2	Trade, Tourism, Industry, Market & Cooperative Devel- opment	erative Devel-  Ongoing Construction  tion of Industrial Kany  Aggregation Park  Ward		30 June, 2025	500,000,000	116,631,579	295,837,509	80 % Complete
3	County Executive	Construction of County Headquar- ters Offices	Suna East	30 June 2026	140,000,000	44,073,817	139,562,152	60 % Complete

No.	Sector	Project Name	Project Location	Expected Comple- tion Date	Contract Sum (Kshs.)	Amount paid in the first Nine Months of FY 2024/25 (Kshs.)	Cumulative Expendi- ture as of 31 March 2025	Implementa- tion Status (%)
4	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Osiri Footbridge	Macalder Kanyarwanda ward	Completed	24,494,034	24,494,034	-	100 % Com- plete
5	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Sare Box Culvert & Access Road	South Sakwa Ward	Completed	14,997,988	14,997,988	-	100 % Com- plete
6	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Kenyaboni Box Culverts & Access Road	Tagare Ward	Completed	14,995,009 14,995,00		•	100 % Com- plete
7	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Obware –Kayara Culvert	Kanyasa Ward	Completed	14,970,728	14,970,728	-	100 % Com- plete
8	Environment, Natural Resources, Climate Change & Delivery of 1 Unit Co		County Head- quarters	Delivered in Feb 2025	14,000,000	14,000,000 14,000,000		100 % Com- plete
9	Health Medical Services	Supply & Delivery of Hospital Equip- ment	Migori Coun- ty Referral Hospital	Completed	13,989,800	13,989,800		100 % Com- plete
10	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Ombasa Foot- bridge	West Sakwa Ward	Completed	13,110,795	13,110,795	•	100 % Com- plete

The County did not report any stalled development projects during the reporting period.

#### 3.27.14 Budget Performance by Department

Table 3.281 summarises the approved budget allocation, expenditure and absorption rate by departments in the period under review.

Table 3.281: Migori County, Budget Allocation and Absorption Rate by Department

Department	Revised Gross Budget Allocation (Kshs. Million)		Exchequer Received (Kshs.Million)		Expenditure (Kshs. Million)		Expenditure to Exchequer (%)		Absorption rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev
Agriculture, Livestock, Veteri- nary Services, Fisheries & Blue Economy	235.79	725.68	136.22	52.39	133.93	52.39	98.3	100.0	56.8	7.2
Trade, Tourism, Industry, Market & Cooperative Devel- opment	123.80	338.48	85.45	173.45	80.99	173.45	94.8	100.0	65.4	51.2
Health Medical Services	1,648.21	350.76	1,311.53	91.72	1,306.41	91.72	99.6	100.0	79.3	26.1
Education, Gender Inclusivity, Social Services, Youth and Sports	543.47	157.04	326.56	6.95	325.22	6.95	99.6	100.0	59.8	4.4
Roads, Transport, Public Works & Infrastructural Development	147.93	947.78	91.28	171.80	91.72	171.80	100.5	100.0	62.0	18.1
Lands, Physical Planning, Housing & Urban Develop- ment	111.50	106.31	73.57	29.58	72.10	20.85	98.0	70.5	64.7	19.6

Department	Revised Gross Budget Allocation (Kshs. Million)		Exchequer Received (Kshs.Million)		Expenditure (Kshs. Million)		Expenditure to Exchequer (%)		Absorption rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev
Rongo Municipality	21.62	26.80	13.72	8.52	12.48	8.52	91.0	100.0	57.7	31.8
Kehancha Municipality	25.13	26.80	14.06	5.94	9.84	5.94	70.0	100.0	39.2	22.2
Migori Municipality	21.32	62.86	10.82	1.49	10.33	1.49	95.4	100.0	48.4	2.4
Awendo Municipality	22.00	35.40	10.63	15.29	9.65	15.29	90.8	100.0	43.9	43.2
Environment, Natural Resources, Climate Change & Disaster Management	261.77	595.93	161.62	42.12	164.62	373.55	101.9	0.0	62.9	62.7
Finance and Economic Planning	1,091.54	28.13	640.71	11.63	628.85	11.63	98.1	100.0	57.6	41.3
Public Service Management, Monitoring & Evaluation & Performance Contracting	900.86	19.85	445.86	12.65	449.20	12.65	100.7	0.0	49.9	63.7
County Executive	433.52	153.46	293.21	62.03	309.55	62.03	105.6	100.0	71.4	40.4
County Assembly	1,036.28	52.64	647.37	22	644.28	-	99.5	0.0	62.2	0.0
Water and Energy	225.11	516.65	96.81	156.25	108.32	156.25	111.9	100.0	48.1	30.2
Public Health & Sanitation	443.58	131.03	137.39	54.84	138.71	54.84	101.0	100.0	31.3	41.9
Office of the County Attorney	118.25	•	62.54		63.91	-	102.2	0.0	54.0	0.0
Total	7,411.69	4,275.61	4,559.37	896.65	4,560.12	1,219.34	100.0	136.0	61.5	28.5

Analysis of expenditure by departments shows that the Department of Public Service Management, Monitoring, Evaluation & Performance Contracting recorded the highest absorption rate of development budget at 63.7 per cent, followed by the Department of Environment, Natural Resources, Climate Change & Disaster Management at 62.7 per cent. The Department of Health Medical Services had the highest percentage of recurrent expenditure to budget at 79.3 per cent. The Department of Public Health & Sanitation had the lowest at 31.3 per cent.

The overabsorption of exchequer issues reported in Table 1:10 is attributed to opening cash balances retained and utilised in the special purposes bank operational accounts at the beginning of the year from particular conditional grants and re-voted in the current budget.

#### 3.27.15 Budget Execution by Programmes and Sub-Programmes

Table 3.282 summarises the budget execution by programmes and sub-programmes in the period under review.

Table 3.282: Migori County, Budget Execution by Programmes and Sub-Programmes

Programme		Revised Estimates FY2024/25		Actual Expenditure as of 31 December 2024		Absorption Rate (%)	
	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
Department of Co	ounty Executive						
General ad- ministration & support services	General Administration	101,065,257	140,000,000	94,429,641	56,688,211	93.4	35.8
Pending Bills	Pending Bills - 2023/24FY	86,303,660	1,499,961	49,048,724	-	56.8	0.0
	Governor's Statehouse Services	16,000,000	-	5,368,900		33.6	0.0
Governance & Administration Services	Coordination and Super- vision Services	14,000,000	-	8,556,083		61.1	0.0
ou rices	Lake Region Economic Bloc	5,000,000		5,000,000		100.0	0.0

		Revised Estimates FY2024/25		Actual Expenditure as of 31 December 2024		Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
	Council of Governors	5,000,000	-	4,999,200		100.0	0.0
	Liaison office - Nairobi	5,000,000		5,000,000		100.0	0.0
	Chief of Staff	5,000,000	y <b>=</b> 5	4,999,660		100.0	0.0
7	Protocol Office	5,000,000	-	5,000,000		100.0	0.0
	Security Services	5,000,000		5,000,000		100.0	0.0
	Communication and Press	5,000,000	-	4,999,249		100.0	0.0
	Political Advisor	5,000,000	-	5,000,000		100.0	0.0
	Economic Advisor	5,000,000		4,900,000		98.0	0.0
	Sub- Total-Office of the Governor	262,368,917	141,499,961	202,301,457	56,688,211	77.1	35.4
General ad-	Administrative services	21,900,000		12,795,400		58.4	0.0
ministration & support services	County Cabinet Office/ Assembly	6,000,000		4,646,650		77.4	0.0
County secre- tary services	County secretary service.	13,600,000		9,542,220		70.2	0.0
	Sub-Total- County Secretary	41,500,000	-	26,984,270		65.0	0.0
General ad-	Administrative services	25,000,000		18,457,701		73.8	0.0
ministration & support services	Security Services	1,000,000	•	-		0.0	0.0
Cohesion &	Peace Building Initiatives	6,250,000	-	1,246,900		20.0	0.0
peace building	Conflict management & resolution	6,350,000	*	2,580,000		40.6	0.0
Research & Education	Research & Education Services	1,000,000				0.0	0.0
Geospatial information services.	Geospatial information services	4,000,000	-	2,700,000		67.5	0.0
Performance management services	Performance Manage- ment services.	3,700,000	-	1,650,000		44.6	0.0
	Sub-Total- Deputy Governor	47,300,000		26,634,601	-	56.3	0.0
General ad- ministration & support services	General administration services	25,810,000		15,096,931		58.5	0.0
ICT infrastruc- ture	ICT infrastructure & connectivity	2,400,000	-	1,700,000		70.8	0.0
Communication services	Communication services	1,500,000	•	2		0.0	0.0
E-governance	Automation services	500,000	-	*		0.0	0.0
E-learning	Digital curriculum inte- gration & development.	(#)	•			0.0	0.0
Pending Bills	Pending Bills - 2023/24FY	13,322,900	11,960,500	7,027,300	5,799,200	52.7	100.0
Digital inno- vation	Innovation services	1,600,000	-	1,548,500		96.8	0.0
	Sub-Total- (ICT)	45,132,900	11,960,500	25,372,731	5,799,200	56.2	100.0
General Ad- ministration & Support Services	Administrative & support services	12,650,000	-	8,087,571		63.9	0.0

		Revised Estima	ites FY2024/25		diture as of 31 ber 2024	Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
Resource Mobil- isation Services	Resource Mobilisation services	2,550,000	-	2,060,000		80.8	0.0
Cohesion &	Civic Education	-	-	7 <b>-</b>		0.0	0.0
peace building	Peace Building Initiatives	1,300,000	-	1,270,000		97.7	0.0
Pending Bills	Pending Bills - 2023/24FY	8,817,750		8,817,750		100.0	0.0
	External partners' rela- tions management	7,100,000	(*)	4,690,000		66.1	0.0
External part- nerships & affairs	Intergovernmental Relations	1,200,000	-	500,000		41.7	0.0
	Linkages and partner- ships	3,600,000		2,830,000		78.6	0.0
	Sub-Total- (Special Pro- grammes)	37,217,750		28,255,321		75.9	0.0
	Sub-Total	433,519,567	153,460,461	309,548,380	62,487,411	71.4	40.4
Department of Co	ounty Attorney						
General ad- ministration & support services	Finance & administration	17,078,400	.70	11,786,100		69.0	0.0
Pending Bills	Pending Bills - 2023/24FY	15,453,890				0.0	0.0
	Advisory & Research services	2,400,000	2 <b>.4</b> 0	1,321,400		55.1	0.0
Legal Services	Staff Development	1,700,000	-	200,000		11.8	0.0
	Legal Advisory Services	5,000,000	-	3,764,000		75.3	0.0
	Legal compliance services	76,621,600	(#)	46,841,524		61.1	0.0
	Sub-Total	118,253,890	-	63,913,024		54.0	0.0
Department of "P	ublic Service Management, I	Monitoring & Eva	luation & Perforn	nance Contracti	ng		
General Ad- ministration & Support Services	Administrative Support Services	641,079,413	-	308,203,525		48.1	0.0
Human Capital Management & Development Services	Human Resource Man- agement Services	6,355,162	-	5,482,650		86.3	0.0
Devolved Units	Devolved Units Adminis- tration Services	14,300,000		11,406,333		79.8	0.0
Administration Services	Devolved Units (Ward) Development Programme	•	-	The state of the s	-	0.0	0.0
Civic Education & Public Partici- pation	Civic Education Services	35,000,000	-	18,502,015		52.9	0.0
Public Com-	Record management programme	1,600,000	-	500,000		31.3	0.0
munication & Records Manage-	Public Communications	16,300,000	-	7,500,000		46.0	0.0
ment Services	Public Service coordina- tion services	8,400,000		6,569,500		78.2	0.0
Kenya Devo- lution Support Program II	Kenya Devolution Sup- port Program II	47,500,000	-	10,000,000		21.1	0.0
Pending Bills	Pending Bills - 2023/24FY	21,709,909	19,854,449	20,546,498	12,654,776	94.6	63.7

		Revised Estima	ites FY2024/25		diture as of 31 ber 2024	Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
County Security and Compliance Enforcement Services	Support and administra- tion services	6,500,000	-	5,527,350		85.0	0.0
	Sub-Total- (PSM)	798,744,484	19,854,449	394,237,871	12,654,776	49.4	63.7
Policy, planning, general admin- istration, & support services	General Administration services	56,600,000	-	32,746,559		57.9	0.0
Public service board services	Public service board services	10,100,000	-	1,800,000		17.8	0.0
National values & principles of governance	National Values & Princi- ples of Governance	8,100,000	-	1,890,679		23.3	0.0
Pending Bills	Pending Bills - 2023/24FY	13,059,000		9,891,500		75.7	0.0
Information & records manage- ment	Records management services	500,000	-	#		0.0	0.0
	Sub-Total- (PSB)	88,359,000		46,328,738	12,654,776	52.4	0.0
General ad-	Administrative Support Services	2,900,000	-	1,949,730		67.2	0.0
ministration & support services	Efficient Monitoring & Evaluation	6,600,000	-	4,676,940		70.9	0.0
Pending Bills	Pending Bills - 2023/24FY	4,253,094	-	2,003,844		47.1	0.0
	Sub-Total- (M&E)	13,753,094	-	8,630,514		62.8	0.0
	Sub-Total	900,856,578	19,854,449	449,197,123	12,654,776	49.9	63.7
Department of Ag	griculture, Livestock, Veterin	ary Services, Fish	eries & Blue Econ	omy			
General Ad- ministration & Support Services	Administrative services	155,549,626	· •	105,306,651		67.7	0.0
Agricultural Pol- icy & Planning	Policies & Legal Frame- work	3,943,000	-	1,451,600		36.8	0.0
Agricultural Ex- tension Services	Field extension services & support	14,441,649	•	3,280,813		22.7	0.0
Crop Develop- ment & Manage- ment	Crop Development	•	14,041,500	-	12,041,500	0.0	85.8
Agribusiness Development	Agribusiness Develop- ment	3,841,984	•	539,695		14.0	0.0
Pending Bills	Pending Bills	-	729,500	-	699,200	0.0	95.8
	Pending Bills - 2023/24FY	8,407,754	42,545,351	4,994,539	9,155,084	59.4	21.5
Donor Funds	Donor Funds		594,424,164	115 550 600	5,000,000	0.0	0.8
General ad- ministration & support services	Sub-Total- (Agriculture)  Administrative services	186,184,013 6,250,562	651,740,515	<b>115,573,298</b> 4,444,150	26,895,784	71.1	0.0
Livestock exten- sion & support services	Extension services	8,250,000		2,730,000		33.1	0.0
Livestock mar- ket development	Market support infra- structure	-	2,000,000		1,697,328	0.0	84.9

		Revised Estima	ites FY2024/25	Actual Expenditure as of 31 December 2024		Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
Livestock enterprise devel- opment & value addition	Livestock enterprise development	-	1,000,000		~	0.0	0.0
Donor Funds	Donor Funds		14,323,680		-	0.0	0.0
Livestock breeds improvement	Livestock multiplication & upgrading	-			-	0.0	0.0
Livestock Information and Research Support and Linkages	Livestock research sup- port and linkages		10,400,000		6,316,605	0.0	60.7
Livestock climate change adaptation & mitigation	Livestock-focused climate risk management		1,600,000		2	0.0	0.0
	Sub-Total- (Livestock)	14,500,562	29,323,680	7,174,150	8,013,933	49.5	27.3
General admin- istration	Administrative services	8,018,362	-	2,835,108		35.4	0.0
Livestock	Disease & pest control	1,000,000	4,000,000	100,000	2,789,920	10.0	69.7
disease & pest control manage- ment	Disease surveillance		3,000,000		2,000,000	0.0	66.7
Livestock breeding & live- stock products improvement	Breed selection & artifi- cial insemination	1,000,000				0.0	0.0
Veterinary public health	Meat hygiene services	250,000	1,000,000	7. <del>-</del> -	800,000	0.0	80.0
Veterinary ex- tension & clinical services	Extension services	600,000	-	UE:		0.0	0.0
	Sub-Total- (Veterinary)	10,868,362	10,935,108	2,935,108	5,589,920	27.0	51.1
General admin- istrative services	Administrative services	18,816,200		6,703,755		35.6	0.0
Donor Funds	Donor Funds	-	13,617,785		Ae .	0.0	0.0
Fisheries policy & planning	Policy & planning services	1,000,000	-	400,000		40.0	0.0
	Aquaculture production systems	-	5,600,000		2,548,017	0.0	45.5
Aquaculture development	Fish breeding & stocking services		2,000,000		2,000,000	0.0	100.0
	Fish feeds & feeding services	141	2,400,000		1,000,000	0.0	41.7
Fish marketing	Fish marketing services	-	4,300,000		1,608,905	0.0	37.4
& value addition	Licensing services	300,000		<u> </u>		0.0	0.0
Lakefront (cap- ture) fisheries development & management	Fisheries co-management services.	2,234,695		747,000		33.4	0.0
Extension sup- ports services	Extension services & support	1,635,000		400,000		24.5	0.0
Fish safety & quality assurance	Fish inspection services	120,000	-	-		0.0	0.0
	Residue monitoring & control services	130,000	-	•		0.0	0.0

		Revised Estima	ites FY2024/25		diture as of 31 per 2024		Rate (%)
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure		Devel- opment Expendi ture
Plus Economy	Fish Infrastructure devel- opment	2	4,000,000		1,000,000	0.0	25.0
Blue Economy	Search & rescue centre services	*	4,700,000		3,733,760	0.0	79.4
	Sub-Total- (Fisheries)	60,853,680	44,868,540	20,141,437	11,890,682	0.0	26.5
	Sub-Total	235,788,832	725,681,980	133,933,311	52,390,319	56.8	7.2
Department of Ed	lucation, Gender Inclusivity,	Social Services, Y	outh and Sports				
General Ad-	General administration	266,481,840	-	246,171,739		92.4	0.0
ministration & Support Services	Quality assurance & standard services	1,006,215	-	-		0.0	0.0
	Quality assurance & standard services	8,500,000	-	5,198,400		61.2	0.0
Early Childhood Development	ECDE co-curriculum development	2,000,000	-	1,990,000		99.5	0.0
Education Services	School feeding pro- gramme.	1,250,000	-	-		0.0	0.0
	Community ECD services	-	43,048,701			0.0	0.0
Education sup- port services	Bursary/scholarship	145,000,000	-	•		0.0	0.0
Child Care Services	Child protection respon- sive services & caregiving support services	1,000,000	-	200,000		20.0	0.0
Youth develop- ment & empow- erment	Technical, vocational, education & training	16,000,000	28,550,000	16,000,000	1,999,998	100.0	7.0
	Youth empowerment program	5,000,000	-	*		0.0	0.0
	Youth enterprise devel- opment	1,000,000	-	500,000		50.0	0.0
Pending Bills	Pending Bills - 2023/24FY	12,235,192	73,445,308	4,898,988	4,949,480	40.0	6.7
	Sports Development Services	12,000,000	12,000,000	6,886,026	-	57.4	0.0
Sports Develop- ment	Talent Development Services	3,000,000	-	-		0.0	0.0
	Ward Sports Activities (Community Projects)	32,000,000	-	31,934,000		99.8	0.0
	Sub-Total	506,473,247	157,044,009	313,779,153	6,949,478	62.0	4.4
	Women Empowerment	8,500,000	•	5,649,900		66.5	0.0
	Gender responsive educa- tion support	11,250,000	-	2,406,800		21.4	0.0
Gender Devel- opment & Equal- ity Services	Adolescent Girls & wom- en, water, sanitation, & hygiene support services	3,300,000	-	1,508,050		45.7	0.0
	People with Disability (PWDs) Empowerment	3,000,000	-	875,500		29.2	0.0
	Culture & heritage con- servation	10,950,000	•	1,000,000		9.1	0.0
	Sub-Total- (Gender Inclusivity)	37,000,000		11,440,250	•	30.9	0.0
	Sub-Total	543,473,247	157,044,009	325,219,403	6,949,478	59.8	4.4

Programme  Planning & Administrative Support Services  Preventive & Promotive Health Services		Revised Estima	ites FY2024/25		diture as of 31 per 2024	Absorption	Absorption Rate (%)	
	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture	
	Policy formulation, planning, Monitoring & evaluation, Research, & learning.	3,800,000	-	423,000		11.1	0.0	
	Administration & sup- port services	37,300,317	-	23,373,420		62.7	0.0	
Administrative	Human Resource Man- agement & Development	1,231,553,329	-	1,109,501,148		90.1	0.0	
	Infrastructure & Health Facility Management	-	92,000,000		76,363,429	0.0	83.0	
	Health Financing & Uni- versal Health Coverage (UHC) coordination	12,460,000	-	7,795,920		62.6	0.0	
	Standards & Quality Assurance	1,000,000		200,400		20.0	0.0	
	Environmental health services	1,200,000	-	*		0.0	0.0	
	Human Nutrition & Dietetics services	1,700,000	-	2		0.0	0.0	
	HIV/AIDS management	2,000,000		252,000		12.6	0.0	
	TB control	1,200,000				0.0	0.0	
	Malaria Control	1,400,000	L#K	¥		0.0	0.0	
	Non-Communicable Diseases (NCDs	1,400,000	-	*		0.0	0.0	
	Disease surveillance/ Emergency preparedness	950,000	-	-		0.0	0.0	
	Maternal & Reproductive Health Services	3,160,000		2,343,200		74.2	0.0	
	Neonatal, Child, Ado- lescent & Youth health services	1,800,000	•	7		90.1 0.0 62.6 20.0 0.0 12.6 0.0 0.0 0.0	0.0	
	Expanded Program for Immunization (Immuni- zation	3,120,000	-	400,000		12.8	0.0	
	Gender Based Violence health services	1,200,000		300,000		25.0	0.0	
Donor Funds	Donor Funds	-	124,723,404		-	0.0	0.0	
Pending Bills	Pending Bills - 2023/24FY	142,992,436	125,034,912	110,430,642	15,359,655	77.2	12.3	
	Hospital Level Services	2	5,000,000		•	0.0	0.0	
	Ambulance & Referral Services	3,200,000	-	1,671,500		52.2	0.0	
Curative, Rehabilitative &	Health Products & Tech- nologies	53,190,996		45,123,940		84.8	0.0	
Referral Services	Diagnostic & Rehabilita- tion Services	7,580,000	-	4,598,920		60.7	0.0	
	Health Services Manage- ment Fund	136,000,000	4,000,000	-		11.1 62.7 90.1 0.0 62.6 20.0 0.0 0.0 12.6 0.0 0.0 0.0 0.0 74.2 0.0 12.8 25.0 0.0 77.2 0.0 52.2 84.8	0.0	
	Sub-Total	1,648,207,078	350,758,316	1,306,414,090	91,723,084	79.3	26.1	

		Revised Estim	ates FY2024/25	The state of the s	diture as of 31 per 2024	Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
Department of Pu	ıblic Health & Sanitation						
	Policy formulation, planning, Monitoring & evaluation, Research, & learning.	14,669,591	-	9,562,000		65.2	0.0
	Administration & sup- port services	44,883,200	-	18,563,451		41.4	0.0
Planning &	Human Resource Man- agement & Development	25,432,231	-	8,185,951		32.2	0.0
Administrative Support Services	Infrastructure & Health Facility Management	*	106,093,053		31,075,882	0.0	29.3
	Health Financing & Uni- versal Health Coverage (UHC) coordination	10,000,000	*			0.0	0.0
	Standards & Quality Assurance	550,000	-	=		0.0	0.0
	Community health infra- structure services (CHVs)	30,915,754	-	11,929,296		38.6	0.0
	Human Nutrition & Dietetics services	16,850,000		10,139,400		60.2	0.0
	HIV/AIDS management	19,170,000	-	3,000,000		15.6	0.0
	TB control	18,600,000	-	4,999,200		26.9	0.0
	Malaria Control	14,228,000	-	330,000		2.3	0.0
	Non-Communicable Diseases (NCDs)	10,630,000	-	_		65.2  41.4  32.2  0.0  0.0  38.6  60.2  15.6  26.9  2.3  0.0  0.0  3.7  11.3  16.3  16.7  10.5  20.0  0.0  36.8  0.0  0.0  57.4	0.0
	Disease surveillance/ Emergency preparedness	11,950,000	-	-			0.0
Preventive & Promotive Health Services	Health promotion & education	2,800,000	-	*		0.0	0.0
ricaltii Services	Maternal & Reproductive Health Services	13,500,000	-	500,000		3.7	0.0
	Neonatal, Child, Ado- lescent & Youth health services	4,000,000	-	450,000		Recurrent Expenditure  65.2  41.4  32.2  0.0  0.0  0.0  38.6  60.2  15.6  26.9  2.3  0.0  0.0  3.7  11.3  16.3  16.7  10.5  20.0  0.0  36.8  0.0  0.0  57.4	0.0
	Expanded Program for Immunization (Immuni- zation)	12,270,000	-	1,995,000		16.3	0.0
	Gender Based Violence health services	900,000	-	150,000		16.7	0.0
	Neglected Tropical Dis- eases services.	950,000	-	100,000		10.5	0.0
	Environmental Health & Sanitation Services	1,000,000	-	200,000		20.0	0.0
	County co-funding	12,000,000	-			0.0	0.0
Curative,	Health Products & Tech- nologies	88,900,000	-	32,694,507		36.8	0.0
Rehabilitative & Referral Services	Diagnostic & rehabilita- tion Services	1,500,000	- 10 (10 (10 (10 (10 (10 (10 (10 (10 (10	=		0.0	0.0
Donor Funds	DANIDA	25,273,568	14	**************************************		0.0	0.0
Pending Bills	Pending Bills - 2023/24FY	62,609,020	24,939,715	35,910,763	23,763,525	57.4	95.3
	Sub-Total	443,581,364	131,032,768	138,709,568	54,839,407	31.3	41.9

		Revised Estima	ates FY2024/25	Actual Expenditure as of 31 December 2024		Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
Department of En	vironment, Natural Resourc	es, Climate Chan	ge & Disaster Mai	nagement			
General ad- ministration & support services	General administration	54,060,003	-	42,261,646		78.2	0.0
Mazingira Youth Programme	Mazingira Youth Pro- gramme	42,200,000	g .	32,456,100		76.9	0.0
Environment Management & Protection	Solid Waste Management Services	17,011,000	-	15,369,713		90.4	0.0
Donor Funds	Donor Funds	-	592,933,186		371,545,930	0.0	62.7
Community Projects	Community Projects	-	1,000,000		-	0.0	0.0
	Climate Change	16,500,000	-	14,756,670		89.4	0.0
	Climate Information Services (CIS)	500,000	-	-		0.0	0.0
	Climate Change Legal Frameworks	4,500,000		1,000,000		22.2	0.0
	Establish Grievance Redress Structures	10,700,000		10,539,750		98.5	0.0
	Strengthening Resource Management Units (CFAs and WRUAs)	5,000,000		2,824,000		56.5	0.0
Climate Change Adaptation &	Climate Change Aware- ness Campaigns	4,500,000		14		0.0	0.0
Mitigation	Climate Change Gover- nance	8,800,000				0.0	0.0
	Facilitation of Climate Change Operations	1,320,000		-		0.0	0.0
	Monitoring and Evalua- tion of FLLoCA Projects	5,900,000		1,529,320		25.9	0.0
	FLLoCA PIU consultative meetings	4,700,000		1,668,100		35.5	0.0
	Support climate change learning events and exhibitions.					0.0	0.0
Pending Bills	Pending Bills	45,380,782	1,999,800	29,081,440	1,999,800	64.1	100.0
200 2003	Forestry development	5,300,000	2	3,800,000		71.7	0.0
Natural Re- sources Manage- ment & Forestry	Natural Resources Man- agement & Conservation	3,200,000	-	1,450,000		45.3	0.0
development	Artisanal mining & quar- ry services	500,000	-	*		0.0	0.0
Disaster Man-	Disaster Management	28,900,000	-	6,579,500		22.8	0.0
agement and Response	Fire Rescue Services	2,800,000	*	1,299,950		46.4	0.0
Sub-Total		261,771,785	595,932,986	164,616,189	373,545,730	62.9	62.7
Department of Fin	nance and Economic Plannin	g			2000 (American State Control of State Co		
General ad- ministration & support services	Administrative services	550,750,317	-	217,820,374		39.5	0.0
Finance & Accounting services.	Accounting services	157,623,087		133,190,605		84.5	0.0
	Pending Bills - 2023/24FY	81,053,610	8,633,040	64,792,120		79.9	0.0

		Revised Estima	ates FY2024/25	TATA CONTRACTOR AND	diture as of 31 ber 2024	Absorption	Rate (%)
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
	Sub-Total- (Accounting Services)	789,427,014	8,633,040	415,803,099	-	52.7	0.0
	Revenue mobilisation services	40,185,000	:#:S	25,218,366		62.8	0.0
Resource Mobil- isation services	Revenue Automation Services	34,000,000	-	3,471,020		10.2	0.0
	Revenue Board Services	17,115,000	-	10,347,650		60.5	0.0
Pending Bills	Pending Bills	15,000,000		5,200,000		34.7	0.0
	Sub-Total- (Revenue)	106,300,000		44,237,036	-	41.6	0.0
General ad- ministration & support services	Administrative services	7,520,000	-	5,600,500		74.5	0.0
Supply chain management services	Supply Chain Manage- ment Services	4,419,295	16,500,000	3,667,200	11,632,040	83.0	70.5
	Sub-Total- (Supply Chain Management)	11,939,295	16,500,000	9,267,700	11,632,040	77.6	70.5
	Audit services	36,618,326	-	34,916,874		95.4	0.0
Audit services	Internal Audit Com- mittee	4,600,000	•	4,231,104		92.0	0.0
	Sub-Total- (Audit)	41,218,326	•	39,147,978		95.0	0.0
General ad- ministration & support services	Administrative services	42,156,562	3,000,000	23,865,885	-	56.6	0.0
Economic Plan- ning Services	Policy plans & formu- lation	18,000,000		17,998,100		100.0	0.0
Pending Bills	Pending Bills	3,500,000		501,000		14.3	0.0
Budgeting Services	Budget coordination & management	63,496,061	-	63,462,797		99.9	0.0
County Statisti- cal Information Services	County statistical infor- mation system	8,500,000		8,463,802		99.6	0.0
County Budget & Economic Forum Services	County budget & eco- nomic forum services	7,000,000		6,100,000		87.1	0.0
	Sub-Total- (Economic Planning)	142,652,623	3,000,000	120,391,584	-	84.4	0.0
	Sub-Total	1,091,537,258	28,133,040	628,847,397	11,632,040	57.6	41.3
Department of La	ands, Physical Planning, Hou	ising & Urban Dev	elopment				
Administrative Services	General administrative services	73,773,465	•	46,047,666		62.4	0.0
Land, Rent & Rates Services	Rents & rates services	=//	15,000,000		9,494,931	0.0	38.4
Pending Bills	Pending Bills - 2023/24FY	13,929,250	25,308,575	11,106,956	10,791,941	79.7	42.6
Land Survey Services	Land Survey Services	•	5,000,000		4,300,000	0.0	86.0
	Sub-Total- (Lands)	87,702,715	45,308,575	57,154,622	24,586,872	65.2	46.0
Administrative services	General administrative services	15,134,756	:*:	9,202,376		60.8	0.0

		Revised Estima	ites FY2024/25	Actual Expenditure as of 31 December 2024		Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure		Devel- opment Expendi- ture
	Physical Planning Services (Prepara- tion of Macalder LPLUDP-2024-2034)	5,800,000	-	3,937,550		67.9	0.0
	Preparation of Special Area Plan-Phase I	-	8,000,000		(#.)	0.0	0.0
	Preparation of town plans	-	10,000,000		-	0.0	0.0
Physical Plan-	Completion of GIS lab	-	4,000,000		*	0.0	0.0
ning Services	Maintenance and civil works	.+	4,000,000		-	0.0	0.0
	Physical Planning Services (Establishment of County Physical and Land Use Planning Consultative Forum and Liaison Committee)	1,308,000	and the state of t	250,000		19.1	0.0
Donor Funding	Donor Funding	*	35,000,000		-	0.0	0.0
Urban Develop- ment Services	Urban Development Services	1,557,244		1,557,244		100.0	0.0
	Sub-Total- (Physical Planning)	23,800,000	61,000,000	14,947,170	-	62.8	0.0
	Sub-Total	111,502,715	106,308,575	72,101,792	24,586,872	64.7	19.6
Department of Re	ongo Municipality			Water 11			Water to the same
Administrative and Support Services	Planning, Adminis- tration, & governance services	13,280,000	-	5,068,500		38.2	0.0
	Board Activities	6,720,000	-	5,796,605		86.3	0.0
Pending Bills	Pending Bills - 2023/24FY	1,619,949	3,999,271	1,618,959	3,999,271	99.9	100.0
Infrastructure Development	Infrastructure develop- ment		22,800,729		4,516,634	0.0	19.8
	Sub-Total	21,619,949	26,800,000	12,484,064	8,515,905	57.7	31.8
Department of K	ehancha Municipality						<b>'</b>
Administrative and Support	Planning, Administration, & governance services	14,180,000	-	6,265,934	-	44.2	0.0
Services	Board Activities	6,720,000	-	3,079,700	-	45.8	0.0
Pending Bills	Pending Bills - 2023/24FY	4,229,118	4,391,020	498,122	-	11.8	0.0
Infrastructure Development	Infrastructure develop- ment	~	22,408,980	-	5,939,142	0.0	26.5
	Sub-Total	25,129,118	26,800,000	9,843,756	5,939,142	39.2	22.2
Department of M	ligori Municipality						
Administrative and Support Services	Planning, Adminis- tration, & governance services	13,280,000	-	3,466,419	2	26.1	0.0
	Board Activities	6,720,000	2	6,681,500	-	99.4	0.0
Pending Bills	Pending Bills - 2023/24FY	1,319,686	-	179,690		13.6	0.0

		Revised Estima	ites FY2024/25	The state of the s	diture as of 31 ber 2024	Absorption Rate (%)	
Programme	Sub-Programme	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi ture
Infrastructure Development	Infrastructure develop- ment	-	62,861,322	-	1,488,280	0.0	2.4
	Sub-Total	21,319,686	62,861,322	10,327,609	1,488,280	48.4	2.4
Department of Av	wendo Municipality						
Administrative and Support Services	Planning, Adminis- tration, & governance services	13,280,000		1,966,455	*	14.8	0.0
Services	Board Activities	6,720,000	-	6,657,344	-	99.1	0.0
Pending Bills	Pending Bills - 2023/24FY	2,002,986	10,598,845	1,029,939	10,598,844	51.4	100.0
Infrastructure Development	Infrastructure develop- ment	-	24,800,000		4,694,044	0.0	18.9
	Sub-Total	22,002,986	35,398,845	9,653,738	15,292,888	43.9	43.2
Department of Ro	oads, Transport, Public Work	s & Infrastructur	al Development				
General ad- ministration & support services	Administrative services	111,215,685	-	70,128,387		63.1	0.0
	Community access roads	-	267,197,667	2 <b>4</b> /	8,697,739	0.0	3.3
Road De-	Major roads	-	450,000,000	*	118,802,282	0.0	26.4
velopment, Maintenance &	Bridges & culverts services	-	50,000,000		37,604,829	0.0	75.2
Management	Road Maintenance Fuel Roads	-	100,681,918	•	-	0.0	0.0
Pending Bills	Pending Bills - 2023/24FY	11,061,260	53,902,666	10,508,220	6,694,859	95.0	12.4
Transport Infrastructure Management Services	Transport management services		26,000,000		•	0.0	0.0
	Sub-Total- (Roads)	122,276,945	947,782,251	80,636,607	171,799,709	65.9	18.1
General ad- ministration & support services	Administrative services	17,779,182	-	8,556,250	-	48.1	0.0
- FF	Architectural Services	2,240,000	-	428,300	-	19.1	0.0
	Quantity Surveyor's Services	1,660,000	-	600,000		36.1	0.0
Public works services	Mechanical & Electrical Engineering services	1,340,000	•	500,000	-	37.3	0.0
	Structural engineering services	1,916,000	-	1,000,000	-	52.2	0.0
	Mechanisation service	720,000		-	•	0.0	0.0
	Sub-Total- (Public Works)	25,655,182	-	11,084,550		43.2	0.0
	Sub-Total	147,932,127	947,782,251	91,721,157	171,799,709	62.0	18.1
Department of Tr	ade, Tourism, Industry, Mar	ket & Cooperative	Development				
Policy, Planning & administrative support services	Administrative support services	87,604,394	-	62,773,414		71.7	0.0

Programme	Sub-Programme	Revised Estimates FY2024/25		Actual Expenditure as of 31 December 2024		Absorption Rate (%)	
		Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Devel- opment Expendi- ture
Trade Promo- tion, Develop- ment & Support to SMEs	Trade development & promotion of SME services	1,000,000	-	700,000		70.0	0.0
	Trade infrastructure development services		52,132,976		21,970,863	0.0	42.1
	Trade regulation & information management systems	1,500,000	-	700,000		46.7	0.0
Pending Bills	Pending Bills - 2023/24FY	4,892,789	34,844,546	3,776,501	34,844,546	77.2	100.0
Legal metrology services	Legal metrology services	2,300,000	-	1,400,000	He III - Mires	60.9	0.0
	Sub-Total- (Trade)	97,297,183	86,977,522	69,349,915	56,815,409	71.3	. 65.3
General ad- ministrative & support services	Administrative support services		-			0.0	0.0
Industrial development & investment services	Industrial & enterprise development	3,200,000	251,500,000	1,349,900	1,448,933	42.2	46.4
	Investment promotion services.	1,800,000		750,000		41.7	0.0
	Sub-Total- (Industriali- sation)	5,000,000	251,500,000	2,099,900	1,448,933	42.0	46.4
General ad- ministrative & support services	Administrative support services	-			+	0.0	0.0
Tourism Research & Development	Tourism product devel- opment	7,400,000	-	3,499,600		47.3	0.0
	Tourism promotion, investment & marketing	4,100,000	-	2,621,000	121	63.9	0.0
	Tourism development & investment services.	-	-		-	0.0	0.0
	Sub-Total- (Industriali- sation)	11,500,000		6,120,600	-	53.2	0.0
General ad- ministrative & support services	Administrative support services	3,000,000		1,197,640	-	39.9	0.0
Cooperative Policy, Research Advisory	Cooperative Policy, Research Advisory	2,000,000	•	1,220,340	-	61.0	0.0
Cooperative Development & Promotion Services	Cooperative Devel- opment & Promotion Services	2,000,000	5 <b>+</b> 9	600,000	*	30.0	0.0
Cooperative Audit	Cooperative Audit	1,100,000		300,000		27.3	0.0
Cooperative Governance, Oversight & Compliance	Cooperative Governance, Oversight and Compli- ance	400,000	-	100,000	-	25.0	0.0
	Sub-Total- (Cooperative Development)	8,500,000		3,417,980		40.2	0.0
Liquor Licensing and Control	Alcohol Fund	-			*	0.0	0.0
	Liquor Licensing and Control	1,500,000	54	-	-	0.0	0.0
	Sub-Total- (Liquor Licensing)	1,500,000	/-		*	0.0	0.0

#### 3.27.16 Accounts Operated Commercial Banks

Regulation 82(1)(b) of the PFM (County Governments) Regulations, 2015, requires that County Government bank accounts be opened and maintained at the Central Bank of Kenya. The only exemption is for imprest bank accounts for petty cash and revenue collection bank accounts.

Regulation 82(4) of the Public Finance Management (PFM) Act requires accounting officers to obtain written authorisation from the County Treasury before opening a commercial bank account. Additionally, Regulation 82(5) of the Public Finance Management (County Governments) Regulations, 2015, requires the County Treasury to submit a copy of the letter authorising an accounting officer to open a commercial bank account to the Controller of Budget.

The County Government operated 76 accounts with commercial banks, including Thirty-two (32) accounts for Health Facilities, Six (6) accounts for Established Funds, Three (3) revenue accounts, Seven (7) special purpose accounts (additional allocations), Two (2) Imprest accounts, One (1) Salary control account, and Twenty-Five (25) departmental operational accounts.

The County Treasury did not submit copies of authorisation letters to the Controller of Budget for the opening of the entire 76 accounts at commercial banks as per Regulation 82(5) of the Public Finance Management (County Governments) Regulations, 2015.

#### 3.27.17 Key Observations and Recommendations

In the course of overseeing and reporting on the implementation of the County budget, the CoB identified the following challenges, which hampered effective budget implementation;

- Unspent funds from FY 2023/24 in the special-purpose operational accounts were not refunded into the CRF account. This led to actual expenditures exceeding the approved exchequer in several departments, as shown in Table 3.275.
- ii. Regulation 197(1)(i) of the Public Finance Management (County Governments) Regulations, 2015, limits the lifespan of public funds to 10 years unless extended by the County Assembly. During the reporting period, the CoB found that the lifespan of County Education Bursary Fund and County Scholarships & Educational Benefits Fund had lapsed, making them ineligible for further withdrawals.
- iii. High level of pending bills, which amounted to Kshs.683.39 million as of 31st March 2025. Further, there was non-adherence to the payment plan for the pending bills by the County Assembly
- iv. Non-submission of copies of authorisation letters for opening of 76 accounts at commercial banks as per Regulation 82(5) of the Public Finance Management (County Governments) Regulations, 2015

The County should implement the following recommendations to improve budget execution:

- The County Treasury should ensure unspent funds from the previous financial year are deposited to the CRF Account in line with Section 136 of the PFM Act 2012.
- ii. Ensure timely review and extension of public funds whose lifespan is nearing expiration to prevent operational disruptions. Additionally, any expenditure from lapsed funds should cease immediately, and legal mechanisms should be followed to either re-establish or wind up such funds in compliance with the Public Finance Management Act.
- iii. The County Leadership should address the situation of pending bills to ensure that genuine bills are paid promptly in the remaining financial year. Further, compliance with the payment plan should be enforced.
- iv. The County Treasury should ensure it submits copies of authorisation letters to OCoB for opening commercial bank accounts to enhance accountability and oversight.

