

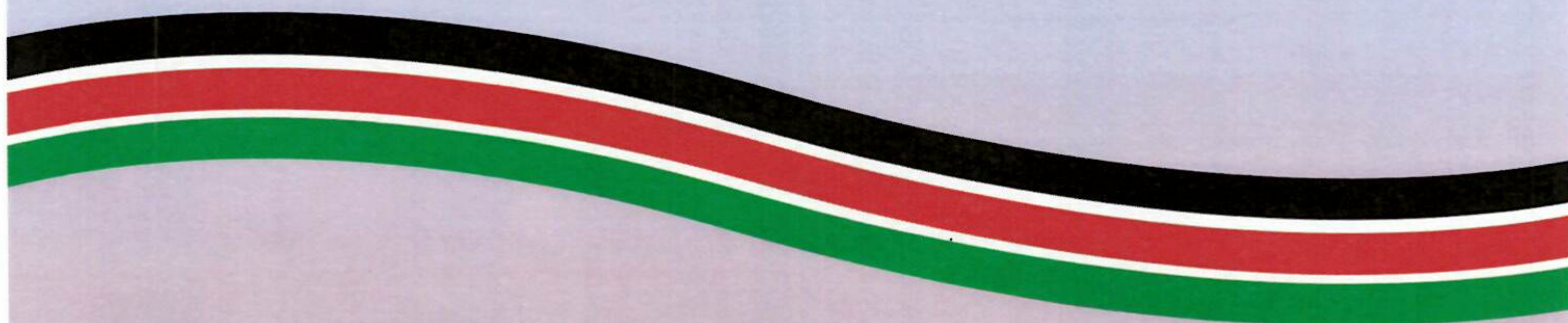
OFFICE OF THE CONTROLLER OF BUDGET



**COUNTY GOVERNMENTS
BUDGET IMPLEMENTATION REVIEW REPORT**

**FIRST QUARTER OF
FY 2024/25**

NOVEMBER, 2024



should regulate staff engagement on contract and casual workers as provided under Section 74 of the County Governments Act 2012. Further, strict compliance with the approved staff establishment should be maintained.

6. The County Government should ensure that bank accounts are opened and operated at the Central Bank of Kenya as the law requires. However, imprest bank accounts for petty cash and revenue collection accounts are exempted.

3.27. County Government of Migori

3.27.1 Overview of FY 2024/25 Budget

The Migori County approved FY 2024/25 budget is Kshs.10.39 billion. It comprised Kshs.3.44 billion (33 per cent) and Kshs.6.95 billion (67 per cent) allocation for development and recurrent programmes, respectively. The budget estimates represent an increase of Kshs.350.43 million (4 per cent) from the FY 2023/24 budget, which comprised a development budget of Kshs.3.07 billion and a recurrent budget of Kshs.6.96 billion. The increase in the county government budget was attributed to the anticipated additional allocation of revenues from new emerging grants in the County revenue portfolio envelope.

The Migori County Government budget will be financed from different sources of revenue. These include Kshs.8.34 billion (80 per cent) expected from the National Government as the equitable share of revenue raised nationally, Kshs.1.43 billion (14 per cent) as additional allocations, Kshs.620 million (6 per cent) generated as gross own source revenue. The own-source revenue includes Kshs.140 million (22.6 per cent) as Facility Improvement Fund (revenue from health facilities) and Kshs.480 million (77 per cent) as ordinary own-source revenue. A breakdown of the additional allocations is provided in Table 3.176.

3.27.2 Revenue Performance

In the first quarter of FY 2024/25, the County received Kshs.1.56 billion to fund recurrent and development activities. The equitable share from the national government was Kshs.709.02 million, and additional allocations from government and development partners were Kshs.65.13 million, and its own-source revenue (OSR) collection was Kshs.101.82 million. In addition, the County had a cash balance of Kshs.688.43 million from FY 2023/24, which was not included in the budget. Included in the balance brought forward is Kshs.667.32 million June 2024 equitable share that was disbursed in July 2024.

Analysis of the total OSR collection of Kshs.101.82 billion indicates that it included Facilities Improvement Financing (FIF) of Kshs.35.66 million and Kshs.66.16 million as ordinary OSR. Table 3.175 summarises the total revenue available to the county government during the first quarter of FY 2024/25.

Table 3.175: Migori County, Revenue Performance in the First Quarter of FY 2024/25

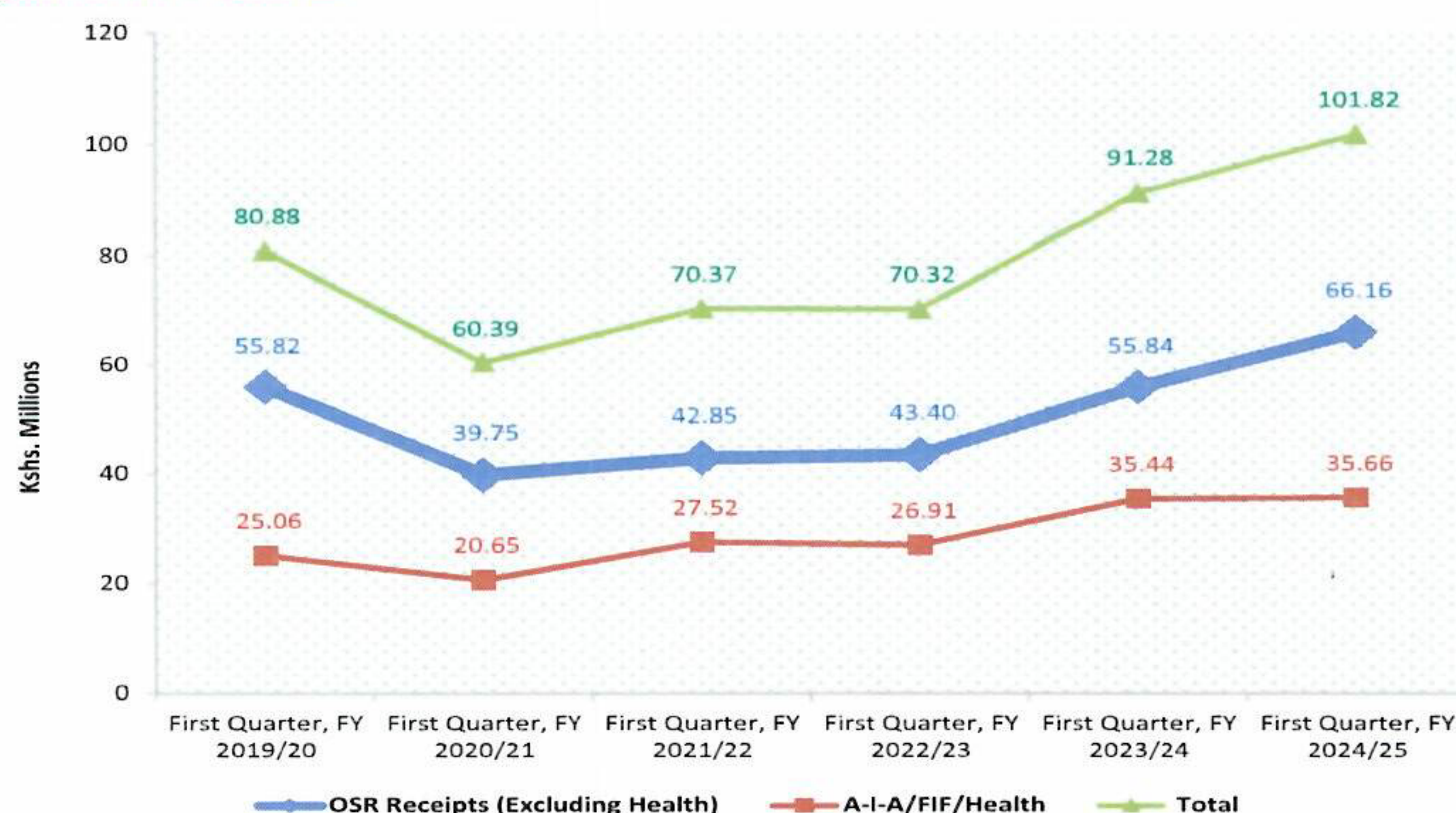
S/No.	Revenue Category	Annual Budget Allocation (Kshs)	Actual Receipts (Kshs.)	Actual Receipts as Percentage of Annual Budget Allocation (%)
A	Equitable Share of Revenue Raised Nationally	8,341,446,108	709,022,919	9
	Subtotal	8,341,446,108	709,022,919	9
B	Additional Allocations			
1.	DANIDA Grant (Universal Healthcare in Devolved System Program)	12,358,500	-	0
2.	IDA (World Bank) Credit for National Agricultural and Rural Inclusive Growth Project (NARIGP)	5,000,000	-	0
3.	EU Grant for Instrument for Devolution Advice and Support (IDEAS)	5,706,628	-	0

S/No.	Revenue Category	Annual Budget Allocation (Kshs)	Actual Receipts (Kshs.)	Actual Receipts as Percentage of Annual Budget Allocation (%)
4.	Sweden - Agricultural Sector Development Support Programme (ASDSP) II	1,120,452	-	0
5.	Climate Change	11,000,000	11,000,000	100
6.	A grant from National Government - Industrial Park	250,000,000	54,131,579	22
7.	National Agricultural Value Chain Development Project (NAVCDP)	250,000,000	-	0
8.	KABDP SIDA	10,918,919	-	0
9.	KABDP MOA&LD (GOK)	1,000,000	-	0
10.	Aquaculture Business Development Project (ABDP)	13,617,785	-	0
11.	Livestock Value Chain Support Project	14,323,680	-	0
12.	Climate Change - German Development Bank (KFW) - (FLLoCA - CCRI Grant)	200,000,000	-	0
13.	Kenya Devolution Support Program II	37,500,000	-	0
14.	Kenya Water and Sanitation (K-WASH) Program	199,874,000	-	0
15.	Urban Institutional Grant (UIG)	35,000,000	-	0
16.	Migori Municipality URB Development Grant	54,181,008	-	0
17.	Awendo Municipality URB Development Grant	16,800,000	-	0
18.	Rongo Municipality URB Development Grant	16,800,000	-	0
19.	Kehancha Municipality URB Development Grant	16,800,000	-	0
20.	Leasing of Medical Equipment	124,723,404	-	0
21.	Fertiliser Subsidy	144,621,807	-	0
22.	Allocation for Court fines	974,165	-	0
23.	Allocation for Mineral Royalties	3,125,408	-	0
Subtotal		1,425,445,756	65,131,579	5
C	Own Source Revenue			
24.	Ordinary Own Source Revenue	480,000,000	66,158,735	14
26.	Facility Improvement Fund (FIF)	140,000,000	35,658,735	26
Subtotal		620,000,000	101,817,470	16
D	Other Sources of Revenue			
27.	Unspent balance from FY 2022/23	-	688,425,652	0
Sub Total		-	688,425,652	0
Grand Total		10,386,891,864	1,564,397,620	15

Source: Migori County Treasury

Figure 104 shows the trend in own-source revenue collection from the First Quarter of FY 2019/20 to the First Quarter of FY 2024/25.

Figure 104: Trend in Own-Source Revenue Collection from the First Quarter of FY 2019/20 to the First Quarter of FY 2024/25

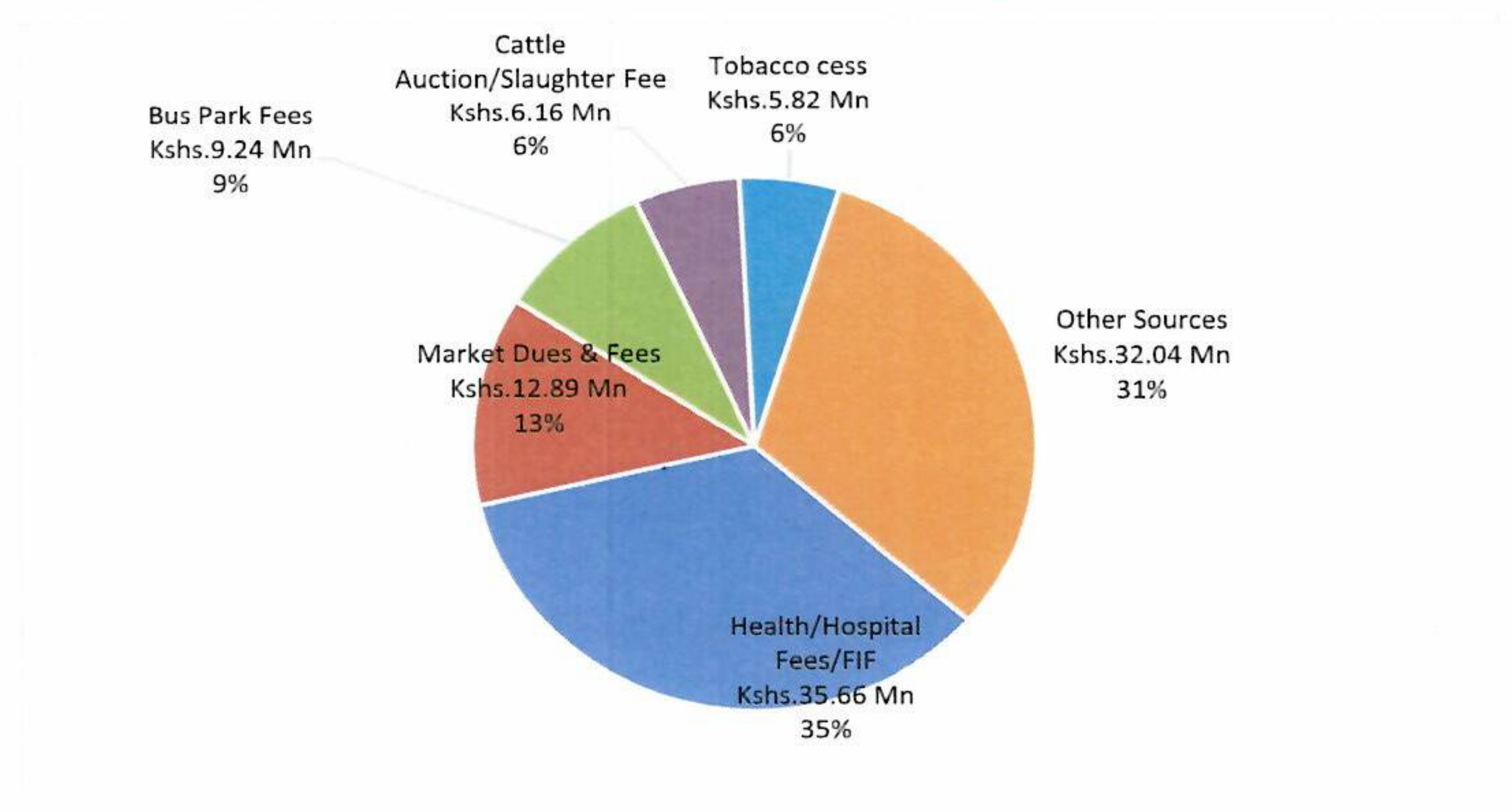


Source: Migori County Treasury

During the first quarter of FY 2024/25, the County generated Kshs.101.82 million from its revenue sources, including FIF. This amount was an increase of 12 per cent compared to Kshs.91.28 million realised in a similar period in FY 2023/24. This was 16 per cent of the annual target and 14 per cent of the equitable revenue share disbursed. The increase is attributed mainly to the automation of some revenue streams, such as single business permits and tax law enforcement.

The revenue streams which contributed the highest OSR receipts are shown in Figure 105.

Figure 105: Top Streams of Own Source Revenue in the First Quarter FY 2024/25



Source: Migori County Treasury

The highest revenue stream, Kshs.35.66 million, was from Health/Hospital Fees/FIF, contributing 35 per cent of the total OSR receipts during the reporting period.

3.27.3 Borrowing by the County

The County Assembly of Migori secured an overdraft of Kshs.50 million from the Kenya Commercial Bank Ltd, Migori Branch, as a short-term credit facility at an interest rate of 3 per cent, payable within the credit facility period of one month. The short-term borrowing was sought to pay Members of the County Assembly and Staff allowances arrears for the financial year 2023/24 and finance office operations during the month of July 2024 as a result of delays in disbursement of June 2024 National shareable revenue by the National Treasury. The amount was still outstanding as of 30 September 2024.

3.27.4 Exchequer Issues

During the reporting period, the Controller of Budget approved withdrawals of Kshs.1.01 billion from the CRF account comprised Kshs.195.20 million (19.3 per cent) for development programmes and Kshs.816.82 million (81 per cent) for recurrent programmes. Analysis of the recurrent exchequers released in the FY 2023/24 indicates that Kshs.583.84 million was released towards Employee Compensation and Kshs.232.99 million for Operations and Maintenance expenditure.

As of 30 September 2024, the county government's cash balance in the CRF account was Kshs.520.64 million.

3.27.5 County Expenditure Review

In the reporting period, the County spent Kshs.891.35 million on development and recurrent programmes. The expenditure represented 88 per cent of the total funds released by the CoB and comprised Kshs.172.07 million and Kshs.719.29 million on development and recurrent programmes, respectively. Expenditure on development programmes represented an absorption rate of 5 per cent, while recurrent expenditures represented 10 per cent of the annual recurrent expenditure budget.

3.27.6 Settlement of Pending Bills

The County reported pending bills amounting to Kshs.1.94 billion as of 30 June 2024, comprising pending payments by the County Executive of Kshs.1.76 billion and Kshs.184.72 million for the County Assembly.

The County Executive's pending bills consist of Kshs.875.34 million for recurrent expenditures and Kshs.881.38 million for development expenditures. The County Executive settled pending bills amounting to Kshs.184.96 million in the reporting period, which consisted of Kshs.12.89 million for recurrent expenditure and Kshs.172.01 million for development programs. The County Assembly did not pay any pending bills during the reporting period. Therefore, the outstanding bills were Kshs.1.76 million as of 30 September 2024.

3.27.7 Expenditure by Economic Classification

During the first quarter of FY 2024/25, the County Executive spent Kshs.507.13 million on employee compensation, Kshs.123.23 million on operations and maintenance, and Kshs.172.07 million on development activities. Similarly, the County Assembly spent Kshs.76.71 million on employee compensation and Kshs.12.22 million on operations and maintenance, as shown in Table 3.176.

Table 3.176: Summary of Budget and Expenditure by Economic Classification

Expenditure Classification	Budget (Kshs.)		Expenditure (Kshs.)		Absorption (%)	
	County Executive	County Assembly	County Executive	County Assembly	County Executive	County Assembly
Total Recurrent Expenditure	5,957,832,399	987,472,209	630,356,701	88,931,982	10	9
Compensation to Employees	3,131,999,955	491,676,066	507,126,714	76,708,851	16	16
Operations and Maintenance	2,825,832,444	495,796,143	123,229,987	12,223,131	4	3
Development Expenditure	3,391,587,256	50,000,000	172,066,772	-	5	0
Total	9,349,419,655	1,037,472,209	802,423,473	88,931,982	9	9

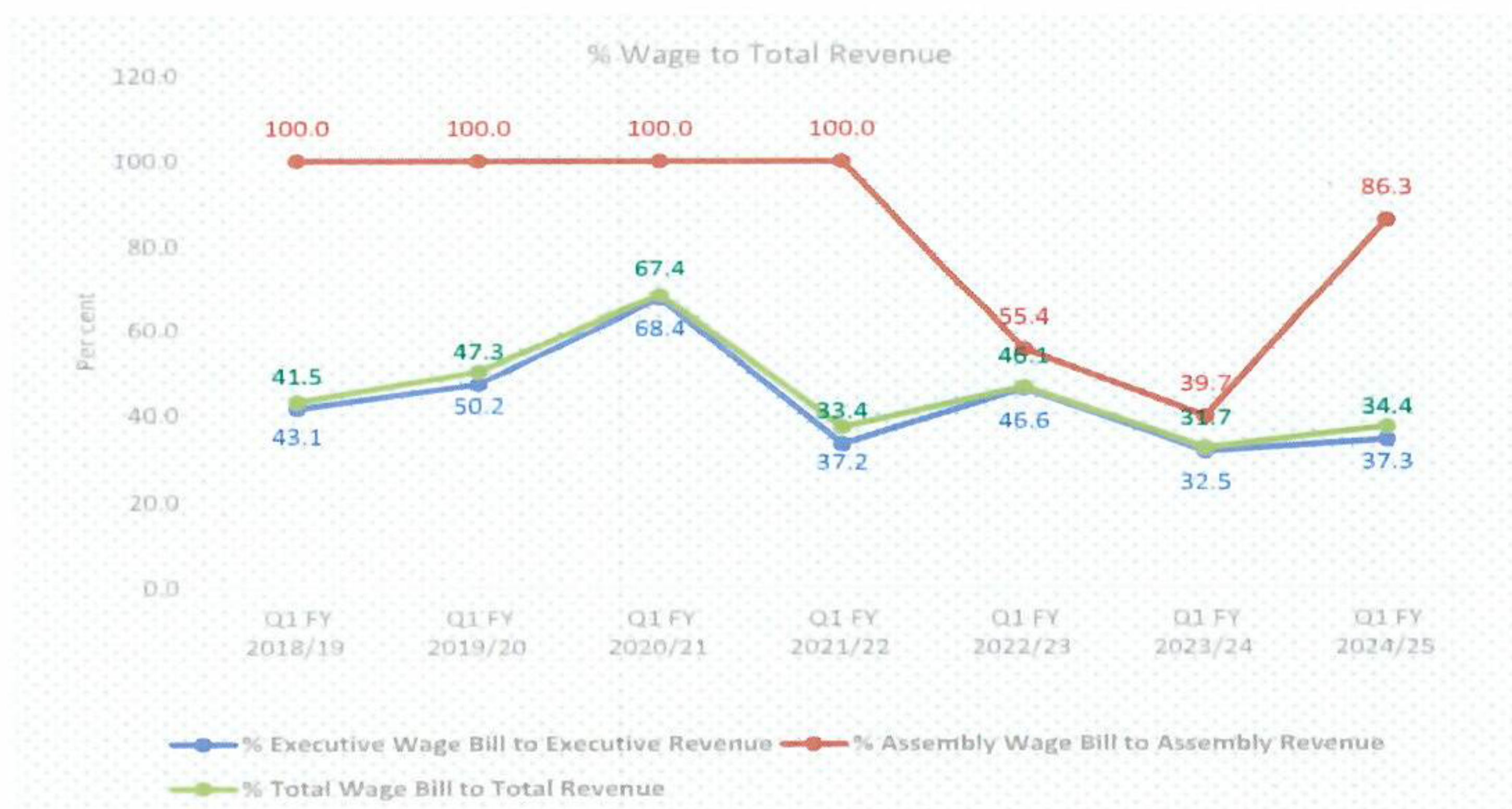
Source: Migori County Treasury

3.27.8 Expenditure on Employees' Compensation

In the first quarter of FY 2024/25, expenditure on employee compensation was Kshs.583.84 million, or 37 per cent of the available revenue, which amounted to Kshs.1.56 billion. This expenditure represented an increase of 0.5 per cent from Kshs.580.84 million reported in a similar period in FY 2023/24. The wage bill included Kshs.241.69 million paid to health sector employees, translating to 41.4 per cent of the total wage bill

Figure 106 shows the trend of personnel expenditures as a percentage of total revenue from the first quarter of FY 2018/19 to the first quarter of FY 2024/25.

Figure 106: Percentage of Wage Bill to Total Revenue from the First Quarter of FY 2018/19 to the First Quarter of FY 2024/25



Source: Migori County Treasury

The County Assembly spent Kshs.8.74 million on committee sitting allowances for the 60 MCAs against the annual budget allocation of Kshs.49.30 million. The average monthly sitting allowance was Kshs.48,557 per MCA. The County Assembly has established 27 Committees.

3.27.9 County Emergency Fund and County-Established Funds

Section 116 of the PFM Act 2012 allows County Governments to establish other public funds with approval from the County Executive Committee and the County Assembly. The County allocated Kshs.160 million to county-established funds in FY 2024/25, constituting 1.5 per cent of the County's overall budget. Further, the County did not allocate to the Emergency Fund contrary to Section 110 of the PFM Act, 2012.

Table 3.177 summarises each established Fund's budget allocation and performance during the reporting period.

Table 3.177: Performance of County Established Funds in the First Quarter of FY 2024/25

S/No.	Name of the Fund	Approved Budget Allocation in FY 2024/25 (Kshs.)	Exchequer Issues in the First Quarter of FY 2024/25 (Kshs.)	Actual Expenditure in First Quarter of FY 2024/25 (Kshs.)	Cumulative disbursements to the Fund (Kshs.)	Submission of Annual Financial Statements (Yes/No.)
County Executive Established Funds						
1.	Migori County Executive Car Loans & House Mortgage Fund Scheme	-	-	-	247,500,000	Yes
2.	Migori County Education Bursary Fund	120,000,000	-	-	840,000,000	Yes

S/No.	Name of the Fund	Approved Budget Allocation in FY 2024/25 (Kshs.)	Exchequer Issues in the First Quarter of FY 2024/25 (Kshs.)	Actual Expenditure in First Quarter of FY 2024/25 (Kshs.)	Cumulative disbursements to the Fund (Kshs.)	Submission of Annual Financial Statements (Yes/No.)
3.	Migori County Scholarships & Educational Benefits Fund	20,000,000	-	-	279,000,000	Yes
4.	Migori County Alcoholic Drink Fund	-	-	-	2,250,318	Yes
5.	Emergency Fund	-	-	-	-	Unregulated
6.	Migori County SMEs Trade Development - Inua Biashara	-	-	-	54,000,000	Yes
County Assembly Established Funds						
7.	Migori County Assembly Car Loans & House Mortgage Fund Scheme	20,000,000	-	-	236,000,000	Yes
	Total	160,000,000	-	-	1,658,750,318	

Source: Migori County Treasury

During the reporting period, the CoB received all the quarterly financial returns from the Fund Administrators, as indicated in

Table 3.54: Performance of County Established Funds in the First Quarter of FY 2024/25

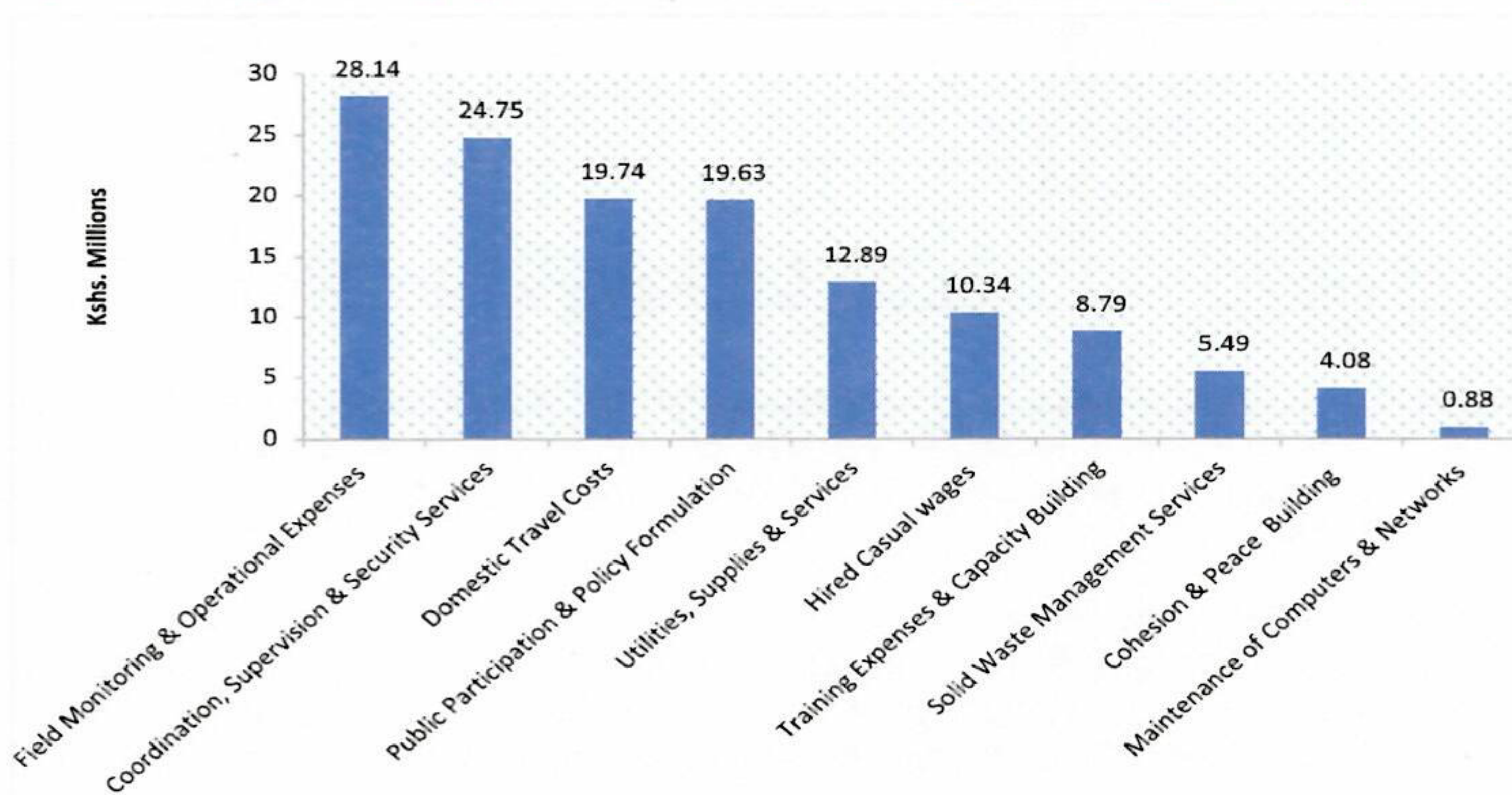
3, contrary to the requirement of Section 168 of the PFM Act, 2012.

The County government uses commercial bank accounts to operate the above-established public funds contrary to Regulations 82(1)(b) of the PFM (County Governments) Regulations, 2015, which require that County government bank accounts must be opened and maintained at the Central Bank of Kenya.

3.27.10 Expenditure on Operations and Maintenance

Figure 107 summarises the Operations and Maintenance expenditure by major categories.

Figure 107: Migori County, Operations and Maintenance Expenditure by Major Categories



Source: Migori County Treasury

The expenditure on domestic travel amounted to Kshs.19.74 million, comprising Kshs.12.22 million spent by the County Assembly and Kshs.7.51 million by the County Executive. There was no expenditure on foreign travel. The operations and maintenance costs include an expenditure of Kshs.166,401 on garbage collection.

3.27.11 Facility Improvement Financing

During the period under review, the County reported a collection of 35.66 million Kshs as FIF, which was 25.5 per cent of the annual target of Kshs.140 million. The collected amount was retained and utilised at source in line with the Facility Improvement Financing Act, 2023, where 72 per cent of the collection is disbursed to the County health facilities, 20 per cent was utilised in public health & sanitation, 5 per cent was retained at Hospital Emergency Fund, and 3 per cent is spent as Health Management Board Administrative Expenses.

The expenditure by the health facilities amounted to Kshs.15.72 million, representing 11 per cent absorption. The expenditure does not include Kshs.9.96 million FIF revenues collected in September 2024, which were outstanding disbursements as of 30 September 2024 to the 16 health facilities listed in Table 3.178.

Table 3.178: Breakdown of expenditure by health facilities in the first quarter of FY 2024/25

No.	Name of the Health Facility	Approved Budget for the Facility	Actual Expenditure of the Facility	Absorption rate (%)
1.	Migori County Referral Hospital	-	7,336,809	-
2.	Kehancha Sub-County Hospital	-	1,561,000	-
3.	Awendo Sub-County Hospital	-	1,416,130	-
4.	Muhuru Sub-County Hospital	-	1,037,000	-
5.	Isebania Sub-County Hospital	-	825,400	-
6.	Uriri Sub County Hospital	-	782,250	-
7.	Rongo Sub-County Hospital	-	751,900	-
8.	Kegonga Sub-County Hospital	-	620,651	-
9.	Macalder Sub-County Hospital	-	499,000	-
10.	Nyamaraga Sub-County Hospital	-	307,200	-
11.	Ntimaru Sub-County Hospital	-	205,000	-
12.	Karungu Sub-County Hospital	-	172,500	-
13.	Oyani Sub County Hospital	-	58,140	-
14.	God Kwer Sub-County Hospital	-	54,000	-
15.	Ongo Sub-County Hospital	-	52,250	-
16.	Othoro Sub-County Hospital	-	39,400	-
	Total	140,000,000	15,718,630	11.2

Source: Migori County Treasury

The health FIF budget was consolidated as a one-line-item budget in FY 2024/25 approved budget under the Department of Health Medical Services. The Health Facility with the highest expenditure was Migori County Referral Hospital, followed by Kehancha Sub-County Hospital, Awendo Sub-County Hospital, and the Othoro Sub-County Hospital.

3.27.12 Development Expenditure

In the First Quarter of FY 2024/25, the County reported spending Kshs.172.06 million on development programmes, an increase of 25 per cent compared to a similar period in FY 2023/24, when the County spent Kshs.137.34 million. Table 3.179 summarises the development projects with the highest expenditure in the reporting period.

Table 3.179: Migori County, List of Development Projects with the Highest Expenditure

No.	Sector	Project Name	Project Location	Contract Sum (Kshs)	Amount Paid to Date (Kshs)	Implementation Status (%)
1	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Osiri Footbridge	Macalder Kanyarwanda	24,494,034	24,494,034	100 % Complete
2	Health Medical Services	Supply & Delivery of Hospital Equipment at MCRH	Headquarters	13,989,800	13,989,800	100 % Complete
3	Roads, Transport, Public Works & Infrastructural Development	Construction & Completion of Ombasa Footbridge	West Sakwa	13,110,795	13,110,795	100 % Complete
4	Health Medical Services	Renovation Works on The Kehancha Sub-County Hospital	Bukira East	9,998,982	9,998,982	100 % Complete
5	Health Medical Services	Construction of New OPD Block at Macalder Sub-County Hospital	Macalder Kanyarwanda	9,993,999	9,993,999	100 % Complete
6	Agriculture, Live-stock, Veterinary Services, Fisheries & Blue Economy	Proposed Construction of Cold Rooms	Suna Central	9,981,023	9,981,023	100 % Complete
7	Medical Services	Construction & Completion of Modern Health Products Warehouse Phase.1	Suna Central	9,978,622	9,978,622	100 % Complete
8	Trade, Tourism, Industry, Market & Co-operative Development	Construction & Completion of Ndiwa Market	North Kadem	4,799,848	4,799,848	100 % Complete
9	Health Medical Services	Completion and Fixing of Works on Internal Access Roads at Awendo Sub-County Hospital	Central Sakwa	4,795,621	4,795,621	100 % Complete
10	Trade, Tourism, Industry, Market & Co-operative Development	Construction & Completion of Bande Market Shade	Got Kachola	4,599,354	4,599,354	100 % Complete

Source: Migori County Treasury

3.27.13 Budget Performance by Department

Table 3.180 summarises the departments' approved budget allocation, expenditure, and absorption rate in the first three months of FY 2024/25.

Table 3.180: Migori County, Budget Allocation and Absorption Rate by Department

Department	Budget Allocation (Kshs. Million)		Exchequer Issues (Kshs. Million)		Expenditure (Kshs. Million)		Expenditure to Exchequer Issues (%)		Absorption rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev
Agriculture, Livestock, Veterinary Services, Fisheries & Blue Economy	244.69	532.31	30.27	22.35	26.30	22.35	86.9	100	10.7	4.2
Trade, Tourism, Industry, Market & Co-operative Development	156.11	330	11.27	15.96	11.06	15.96	98.1	100	7.1	4.8
Health Medical Services	1,592.57	354.72	287.62	61.41	277.73	52.76	96.6	85.91	17.4	14.9

Department	Budget Allocation (Kshs. Million)		Exchequer Issues (Kshs. Million)		Expenditure (Kshs. Million)		Expenditure to Exchequer Issues (%)		Absorption rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev
Education, Gender in-clusivity, Social Services, Youth and Sports	518.84	100	61.42	-	56.10	-	91.3	-	10.8	-
Roads, Transport, Public Works & Infrastructural Development	150.38	770	13.15	46.30	10.15	46.30	77.2	100	6.7	6.0
Lands, Physical Planning, Housing & Urban Development	108.93	95	10.74	14.49	8.74	-	81.4	-	8.0	-
Rongo Municipality	20	26.80	0.49	-	-	-	-	-	-	-
Kehancha Municipality	21	26.80	1.90	4.39	-	4.39	-	100	-	16.4
Migori Municipality	20	64.18	-	-	-	-	-	-	-	-
Awendo Municipality	20	26.80	-	-	-	-	-	-	-	-
Environment, Natural Resources, Climate Change & Disaster Management	203.52	265.10	14.88	-	13.83	-	92.9	-	6.8	-
Finance and Economic Planning	965.01	20	137.17	4.65	117.95	4.65	86.0	100	12.2	23.2
Public Service Management, Monitoring & Evaluation & Performance Contracting	738.78	40	54.35	-	58.75	-	108.1	-	8.0	-
County Executive	551.62	140	56.69	1.50	32.38	1.50	57.1	100	5.9	1.1
County Assembly	987.47	50	88.93	-	88.93	-	100.0	-	9.0	-
Water and Energy	149.55	399.87	14.80	19.60	13.05	19.60	88.2	100	8.7	4.9
Public Health & Sanitation	368.83	200	33.14	4.56	4.32	4.56	13.0	100	-	2.3
Office of the County Attorney	128	-	-	-	-	-	-	-	-	-
Total	6,945.30	3,441.59	816.82	195.20	719.29	172.07	88.1	88.15	10.4	5.0

Source: Migori County Treasury

Analysis of department expenditure shows that the Department of Finance and Economic Planning recorded the highest absorption rate of the development budget at 23.2 per cent, followed by the Kehancha Municipality at 16.4 per cent. The Department of Health Medical Service had the highest percentage of recurrent expenditure to budget at 17.4 per cent. In contrast, two departments & four municipalities, namely Public Health & Sanitation, Office of the County Attorney, Rongo Municipality, Kehancha Municipality, Migori Municipality and Awendo Municipality respectively did not have any recurrent expenditure.

3.27.14 Budget Execution by Programmes and Sub-Programmes

Table 3.181 summarises the budget execution by programmes and sub-programmes in the First Quarter of FY 2024/25.

Table 3.181: Migori County, Budget Execution by Programmes and Sub-Programmes

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Develop-ment	Rec	Dev
Department of County Executive							
General ad- ministration & support services	General Administration (Office of The Governor)	174,065,257	140,000,000	28,024,784	1,499,961	16.1	1.1
	Administrative services (County Secretary)	33,900,000		2,050,000		6.0	-
	Administrative services (Deputy Governor)	31,000,000		2,050,000		6.6	-
	General administra- tion services (ICT)	40,000,000		252,291		0.6	-
	Administrative & support services (Special Programs)	20,050,000	-	-	-	-	-
Governance & Administration Services	Governor’s Statehouse Services	22,000,000	-	-	-	-	-
	Co-ordination and Supervision Services	16,000,000	-	-	-	-	-
	Lake Region Economic Bloc	5,000,000	-	-	-	-	-
	Council of Governors	5,000,000	-	-	-	-	-
	Liaison office - Nairobi	5,000,000	-	-	-	-	-
	Chief of Staff	5,000,000	-	-	-	-	-
	Protocol Office	5,000,000	-	-	-	-	-
	Security Services	7,000,000	-	-	-	-	-
	Communication and Press	6,000,000	-	-	-	-	-
	Political Advisor	5,000,000	-	-	-	-	-
	Economic Advisor	5,000,000	-	-	-	-	-
	Security Services	1,000,000	-	-	-	-	-
County secretary services	County secretary service.	21,600,000	-	-	-	-	-
Cohesion & Peacebuilding	Peace Building Initiatives	8,000,000	-	-	-	-	-
	Conflict management & resolution	10,000,000	-	-	-	-	-
Research & Education	Research & Education Services	2,000,000	-	-	-	-	-
Geospatial infor- mation services.	Geospatial informa- tion services	5,000,000	-	-	-	-	-
Performance management services	Performance Management services.	4,000,000	-	-	-	-	-
ICT Infrastructure	ICT infrastructure & connectivity	12,000,000	-	-	-	-	-
Communication services	Communication services	10,000,000	-	-	-	-	-
E-governance	Automation services	5,254,743	-	-	-	-	-
E-learning	Digital curriculum integration & development.	1,200,000	-	-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
Digital innovation	Innovation services	1,600,000				-	-
Resource Mobilisation Services	Resource Mobilisation services	12,550,000				-	-
Cohesion & Peacebuilding	Civic Education	4,900,000				-	-
	Peace Building Initiatives	12,400,000				-	-
External partnerships & affairs	External partners' relations management	55,100,000				-	-
Sub-Total		551,620,000	140,000,000	32,377,075	1,499,961	5.9	1.1
Office of the County Attorney							
General administration & support services	Finance & Administration	29,278,400	-	-	-	-	-
Legal Services	Advisory & Research services	2,900,000	-	-	-	-	-
	Staff Development	1,700,000	-	-	-	-	-
	Legal compliance services	94,121,600	-	-	-	-	-
Sub-Total		128,000,000	-	-	-	-	-
Department of Public Service Management, Monitoring and Evaluation and Performance Contracting							
General Administration & Support Services	Administrative Support Services (PSM)	574,727,694		52,872,841		9.2	-
	General Administration Services (PSB)	57,600,000		5,743,186		10.0	-
	Administrative Support Services (M&E)	5,400,000				-	-
	Efficient Monitoring & Evaluation	7,600,000				-	-
Human Capital Management & Development Services	Human Resource Management Services	6,355,162				-	-
Devolved Units Administration Services	Devolved Units Administration Services	17,300,000		132,500		0.8	-
	Devolved Units (Ward) Development Programme	-	40,000,000	-	-	-	-
Civic Education & Public Participation	Civic Education services	3,000,000	-	-	-	-	-
Public Communication & Records Management Services	Record management programme	1,600,000	-	-	-	-	-
Record management programme	Public Communications	1,300,000	-	-	-	-	-
Kenya Devolution Support Program II	Kenya Devolution Support Program II	37,500,000	-	-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
County Security and Compliance Enforcement Services	Support and administration services	6,500,000	-	-	-	-	-
Public Service Board services	Public Service Board services	10,500,000	-	-	-	-	-
National values & principles of governance	National Values & Principles of Governance	8,900,000	-	-	-	-	-
Information & records management	Records management services	500,000	-	-	-	-	-
Sub-Total		738,782,856	40,000,000	58,748,527	-	8.0	-
Department of Agriculture, Livestock, Veterinary Services, Fisheries & Blue Economy							
General Administration & Support Services	Administrative services	166,205,394	-	26,303,743	-	15.8	-
	Administrative services (Livestock)	8,383,562	-	-	-	-	-
	Administrative services (Vet)	7,393,362	-	-	-	-	-
	Administrative services (Fisheries)	19,131,200	-	-	-	-	-
Agricultural Policy & Planning	Policies & Legal Framework	4,963,000	-	-	-	-	-
Policies & Legal Framework	Policy & planning services (Fisheries)	1,000,000	-	-	-	-	-
Agricultural Extension services	Field extension services & support	18,441,649	-	-	-	-	-
Crop Development & Management	Crop Development	-	18,041,500	-	15,775,260	-	87.4
Agribusiness Development	Agribusiness Development	4,641,984	-	-	-	-	-
Pending Bills	Pending Bills (Agriculture)	-	6,958,500	-	-	-	-
Donor Funds	Donor Funds (Agriculture)	-	428,367,806	-	-	-	-
	Donor Funds (Livestock)	-	14,323,680	-	-	-	-
	Donor Funds (Fisheries)	-	13,617,785	-	-	-	-
Livestock extension & support services	Extension services	6,640,000	-	-	-	-	-
Livestock market development	Market support infrastructure	-	2,000,000	-	1,697,328	-	84.9
Livestock enterprise development & value addition	Livestock enterprise development	-	1,000,000	-	-	-	-
Livestock breeds improvement	Livestock multiplication & upgrading	-	15,400,000	-	4,873,822	-	31.6

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
Livestock climate change adaptation & mitigation	Livestock-focused climate risk management	-	1,600,000	-	-	-	-
Livestock disease & pest control management	Disease & pest control	1,300,000	4,000,000	-	-	-	-
	Disease surveillance		3,000,000	-	-	-	-
Livestock breeding & live-stock products improvement	Breeds selection & artificial insemination	1,200,000		-	-	-	-
Veterinary public health	Meat hygiene services	375,000	1,000,000	-	-	-	-
Veterinary extension & clinical services	Extension services	600,000		-	-	-	-
Aquaculture development	Aquaculture production systems	-	5,600,000	-	-	-	-
	Fish breeding & stockings services	-	2,000,000	-	-	-	-
	Fish feeds & feeding services	-	2,400,000	-	-	-	-
Fish marketing & value addition	Fish marketing services	-	4,300,000	-	-	-	-
	Licensing services	300,000	-	-	-	-	-
Lakefront (capture) fisheries development & management	Fisheries co-management services.	2,234,695	-	-	-	-	-
Extension support services	Extension services & support	1,635,000	-	-	-	-	-
Fish safety & quality assurance	Fish inspection services	120,000	-	-	-	-	-
	Residue monitoring & control services	130,000	-	-	-	-	-
Blue Economy	Sports fishing & recreation services.	-	-	-	-	-	-
	Cage farming services	-	-	-	-	-	-
	Fish Infrastructure development	-	4,000,000	-	-	-	-
	Search & rescue centre services.	-	4,700,000	-	-	-	-
Sub-Total		244,694,846	532,309,271	26,303,743	22,346,410	10.7	4.2
Department of Education, Gender inclusivity, Social Services, Youth and Sports							
General Administration & Support Services	General administration	278,082,195		56,103,118		20.2	-
	Quality assurance & standard services	2,006,215				-	-
Early Childhood Development Education Services	Quality assurance & standard services	11,500,000	44,500,000	-	-	-	-
	ECDE co-curriculum development	4,000,000	-	-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
	School feeding programme.	1,250,000	-	-	-	-	-
	Community ECD services	-	44,500,000	-	-	-	-
Education support services	Bursary/scholarship	146,000,000	-	-	-	-	-
Child Care Services	Child protection responsive services & caregiving support services	1,000,000	-	-	-	-	-
Youth development & empowerment	Technical, vocational, education & training	20,000,000	39,500,000	-	-	-	-
	Youth empowerment program	5,000,000	-	-	-	-	-
	Youth enterprise development	1,000,000	-	-	-	-	-
Sports Development	Sports Development Services	36,000,000	16,000,000	-	-	-	-
	Talent development Services	3,000,000	-	-	-	-	-
Gender Development & Equality Services	Women Empowerment	1,500,000	-	-	-	-	-
	Gender-responsive education support	1,250,000	-	-	-	-	-
	Adolescent Girls & women water, sanitation, & hygiene support services	1,300,000	-	-	-	-	-
	People with Disability (PWDs) Empowerment	3,000,000	-	-	-	-	-
Culture Development Promotion & Arts	Culture & heritage conservation	2,950,000	-	-	-	-	-
Sub-Total		518,838,410	100,000,000	56,103,118	-	10.8	-
Medical Services Department							
Planning & Administrative Support Services	Policy formulation, planning, Monitoring & evaluation, Research, & learning.	6,300,000	-	-	-	-	-
	Administration & support services	37,300,000	-	4,305,600	-	11.5	-
	Human Resource Management & Development	1,300,413,949	-	273,221,761	-	21.0	-
	Infrastructure & Health Facility Management	-	212,000,000	-	52,755,978	-	24.9
	Health Financing & Universal Health Coverage (UHC) co-ordination	2,460,000	-	-	-	-	-
	Standards & Quality Assurance	1,000,000	-	200,400	-	20.0	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
Preventive & Promotive Health Services	Environmental health services	1,200,000	-	-	-	-	-
	Human Nutrition & Dietetics services	1,700,000	-	-	-	-	-
	HIV/AIDS management	2,000,000	-	-	-	-	-
	TB control	1,200,000	-	-	-	-	-
	Malaria Control	1,400,000	-	-	-	-	-
	Non-Communicable Diseases (NCDs)	1,400,000	4,000,000	-	-	-	-
	Disease surveillance/ Emergency preparedness	950,000	-	-	-	-	-
	Maternal & Reproductive Health services	3,160,000	-	-	-	-	-
	Neonatal, Child, Adolescent & Youth health services	1,800,000	-	-	-	-	-
	Expanded Program for Immunization (Immunization)	3,120,000	-	-	-	-	-
	Gender-Based Violence health services	1,200,000	-	-	-	-	-
Donor Funds	Donor Funds	-	124,723,404	-	-	-	-
Curative, Rehabilitative & Referral Services	Hospital-Level Services	-	10,000,000	-	-	-	-
	Ambulance & Referral Services	3,200,000	-	-	-	-	-
	Health Products & Technologies	74,190,996	-	-	-	-	-
	Diagnostic & Rehabilitation Services	12,580,000	-	-	-	-	-
	Health Services Management Fund	136,000,000	4,000,000	-	-	-	-
Subtotal		1,592,574,945	354,723,404	277,727,761	52,755,978	17.4	14.9
Public Health & Sanitation Department							
Planning & Administrative Support Services	Policy formulation, planning, Monitoring & evaluation, Research, & learning.	18,669,591		1,600,000		8.6	-
	Administration & support services	53,383,200		1,933,925		3.6	-
	Human Resource Management & Development	29,754,000		786,599		2.6	-
	Infrastructure & Health Facility Management		200,000,000		4,556,595	-	2.3
	Health Financing & Universal Health Coverage (UHC) co-ordination	12,000,000	-	-	-	-	-
	Standards & Quality Assurance	550,000	-	-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
	Community health infrastructure services (CHVs)	30,915,754	-	-	-	-	-
Preventive & Promotive Health Services	Human Nutrition & Dietetics services	3,850,000	-	-	-	-	-
	HIV/AIDS management	21,170,000	-	-	-	-	-
	TB control	8,600,000	-	-	-	-	-
	Malaria Control	9,228,000	-	-	-	-	-
	Non-Communicable Diseases (NCDs)	10,630,000	-	-	-	-	-
	Disease surveillance/ Emergency preparedness	10,950,000	-	-	-	-	-
	Health promotion & education	2,800,000	-	-	-	-	-
	Maternal & Reproductive Health services	14,500,000	-	-	-	-	-
	Neonatal, Child, Adolescent & Youth health services	4,000,000	-	-	-	-	-
	Expanded Program for Immunization (Immunization)	12,270,000	-	-	-	-	-
	Gender-Based Violence health services	900,000	-	-	-	-	-
	Neglected Tropical Diseases services.	950,000	-	-	-	-	-
	Environmental Health & Sanitation Services	1,000,000	-	-	-	-	-
Curative, Rehabilitative & Referral Services	Health Products & Technologies	106,255,000	-	-	-	-	-
	Diagnostic & Rehabilitation Services	1,500,000	-	-	-	-	-
Donor Funds	DANIDA	12,358,500	-	-	-	-	-
Pending Bills	Pending Bills	2,600,000	-	-	-	-	-
						-	-
Sub-Total		368,834,045	200,000,000	4,320,524	4,556,595	1.2	2.3
Department of Environment, Natural Resources, Climate Change & Disaster Management							
General administration & support services	General administration	55,689,016	-	10,918,678	-	19.6	-
Mazingira Youth Programme	Mazingira Youth Programme	24,000,000	-	2,749,400	-	11.5	-
Environment Management & Protection	Solid Waste Management Services	17,011,000	-	166,401	-	1.0	-
Donor Funds	Donor Funds	-	220,099,573	-	-	-	-
Climate Change Adaptation & Mitigation	Climate Change	16,500,000	-	-	-	-	-
	Climate Information Services (CIS)	500,000	-	-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
	Climate Change legal frameworks	4,500,000	-	-	-	-	-
	Establish Grievance Redress Structures	10,700,000	-	-	-	-	-
	Strengthening Resource Management Units (CFAs and WRUAs)	5,000,000	-	-	-	-	-
	Climate Change Awareness Campaigns	10,500,000	-	-	-	-	-
	Climate Change Governance	10,500,000	-	-	-	-	-
	Facilitation of Climate change Operations	9,820,000	-	-	-	-	-
	Monitoring and Evaluation of FLLoCA Projects	5,900,000	-	-	-	-	-
	FLLoCA PIU consultative meetings	4,700,000	-	-	-	-	-
	Support climate change learning events and exhibition	5,200,000	-	-	-	-	-
Natural Resources Management & Forestry Development	Forestry development	5,800,000	-	-	-	-	-
	Natural Resources Management & Conservation	3,200,000	-	-	-	-	-
	Artisanal mining & quarry services	500,000	-	-	-	-	-
Pending Bills	Pending Bills	-	45,000,000	-	-	-	-
Disaster Management and Response	Disaster Management	10,700,000	-	-	-	-	-
	Fire Rescue Services	2,800,000	-	-	-	-	-
	-	-	-	-	-	-	-
Sub-Total		203,520,016	265,099,573	13,834,479	-	6.8	-
Department of Finance & Economic Planning							
General administration & support services	Administrative services (Accounts)	505,522,722	-	44,595,812	-	8.8	-
	Administrative services (Supply Chain)	16,020,000	-	2,490,500	-	15.5	-
	Administrative services (Planning)	42,856,562	3,500,000	7,040,505	-	16.4	-
Finance & Accounting services.	Accounting services	183,673,087	-	48,776,446	-	26.6	-
Resource Mobilisation services	Revenue mobilisation services	47,685,000	-	459,000	-	1.0	-
	Revenue board services	17,115,000	-	-	-	-	-
Supply chain management services	Supply chain management Services	4,419,295	16,500,000	711,200	4,646,990	16.1	28.2
Audit services	Audit services	46,118,326	-	5,479,550	-	11.9	-
	Internal Audit Committee	4,600,000	-	-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
Economic Planning Services	Policy plans & formulation	18,000,000	-	5,884,495	-	32.7	-
Budgeting Services	Budget co-ordination & management	63,496,061	-	2,509,500	-	4.0	-
County Statistical Information Services	County statistical information system	8,500,000	-	-	-	-	-
County Budget & Economic Forum Services	County budget & economic forum services	7,000,000	-	-	-	-	-
Sub-Total		965,006,053	20,000,000	117,947,008	4,646,990	12.2	23.2
Department of Lands, Physical Planning, Housing & Urban Development							
Administrative Services	General administrative services	83,926,592	-	8,739,393	-	10.4	-
	General administrative services (Physical Planning)	16,334,756	-	-	-	-	-
Land, Rent & Rates Services	Rents & rates services	-	15,000,000	-	-	-	-
Land Survey Services	Land Survey Services	-	5,000,000	-	-	-	-
Physical Planning Services	Physical Planning Services	5,800,000	-	-	-	-	-
	Preparation Of Special area Plan-Phase I	-	8,000,000	-	-	-	-
	Preparation of town plans	-	24,000,000	-	-	-	-
	Completion of GIS lab	-	4,000,000	-	-	-	-
	Maintenance and civil works	-	4,000,000	-	-	-	-
	Physical Planning Services (Establishment of County Physical and Land Use Planning Consultative Forum and Liaison Committee)	1,308,000	-	-	-	-	-
External Funding	External Funding	-	35,000,000	-	-	-	-
Urban Development Services	Urban Development Services	1,557,244	-	-	-	-	-
Sub-Total		108,926,592	95,000,000	8,739,393	-	8.0	-
Rongo Municipality							
Administrative and Support Services	Planning, Administration, & governance services	13,280,000	-	-	-	-	-
	Board Activities	6,720,000	-	-	-	-	-
Infrastructure Development	Infrastructure development	-	26,800,000	-	-	-	-
Sub-Total		20,000,000	26,800,000	-	-	-	-
Kehancha Municipality							

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
Administrative and Support Services	Planning, Administration, & governance services	14,280,000				-	-
	Board Activities	6,720,000				-	-
Infrastructure Development	Infrastructure development		26,800,000		4,391,020	-	16.4
Sub-Total		21,000,000	26,800,000	-	4,391,020	-	16.4
Migori Municipality							
Administrative and Support Services	Planning, Administration, & governance services	13,280,000		-		-	-
	Board Activities	6,720,000				-	-
Infrastructure Development	Infrastructure development		64,181,008			-	-
Sub-Total		20,000,000	64,181,008			-	-
Awendo Municipality							
Administrative and Support Services	Planning, Administration, & governance services	13,280,000				-	-
	Board Activities	6,720,000				-	-
Infrastructure Development	Infrastructure development		26,800,000			-	-
Sub-Total		20,000,000	26,800,000	-	-	-	-
Department of Roads, Transport, Public Works & Infrastructural Development							
General administration & support services	Administrative services	124,724,552		10,148,939		8.1	-
	Administrative services	17,779,182				-	-
Road Development, Maintenance & Management	Mechanisation service					-	-
	Community access roads		150,000,000		8,697,739	-	5.8
	Major roads		444,000,000			-	-
	Bridges & culvert services		50,000,000		37,604,829	-	75.2
	Other Infrastructure		-	-	-	-	-
	Road Maintenance Fuel Roads		100,000,000	-	-	-	-
Transport Infrastructure Management Services	Transport management services		26,000,000	-	-	-	-
Public works services	Architectural Services	2,240,000		-	-	-	-
	Quantity Surveyor's Services	1,660,000		-	-	-	-
	Mechanical & Electrical Engineering services	1,340,000		-	-	-	-
	Structural engineering services	1,916,000		-	-	-	-
	Building & construction services.	-		-	-	-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
	Mechanisation service	720,000		-	-	-	-
Sub-Total		150,379,734	770,000,000	10,148,939	46,302,568	6.7	6.0
Department of Trade, Tourism, Industry, Market & Co-operative Development							
Policy, Planning & administrative support services	Administrative support services	118,306,968	-	11,056,016		9.3	-
	Administrative support services (Co-operatives)	3,100,000				-	-
Trade Promotion, Development & Support to SMEs	Trade development & promotion of SME services	2,000,000				-	-
	Trade infrastructure development services	-	80,000,000		15,964,035	-	20.0
	Trade regulation & information management systems	4,000,000				-	-
	Community projects	-				-	-
Legal metrology services	Legal metrology services	4,800,000				-	-
Industrial development & investment services	Industrial & enterprise development	3,700,000	250,000,000	-	-	-	-
	Investment promotion services.	2,300,000	-	-	-	-	-
Tourism Research & Development	Tourism product development	5,400,000	-	-	-	-	-
	Tourism promotion, investment & marketing	3,600,000	-	-	-	-	-
	Tourism development & investment services.	-	-	-	-	-	-
Co-operative Policy, Research Advisory	Co-operative Policy, Research Advisory	3,000,000	-	-	-	-	-
Co-operative Development & Promotion Services	Co-operative Development & Promotion Services	2,400,000	-	-	-	-	-
Co-operative Audit	Co-operative Audit	1,100,000	-	-	-	-	-
Co-operative Governance, Oversight & Compliance	Co-operative Governance, Oversight and Compliance	400,000	-	-	-	-	-
Liquor Licensing and Control	Liquor Licensing and Control	2,000,000	-	-	-	-	-
Sub-Total		156,106,968	330,000,000	11,056,016	15,964,035	7.1	4.8
County Assembly Entity							
General administration & support services	Administrative services	747,178,947		72,954,512		9.8	-
	Administrative services	28,789,750		-		-	-
Infrastructure Development	Infrastructure Development services		50,000,000			-	-

Programme	Sub-Programme	Approved Estimates FY 2024/25		Actual Expenditure as of 30 September 2024		Absorption Rate (%)	
		Recurrent	Development	Recurrent	Development	Rec	Dev
Pending Bills	Pending Bills	20,000,000				-	-
Oversight Management Services	Committee Management Services	125,188,740		3,754,339		3.0	-
	Representation	66,314,772		12,223,131		18.4	-
Sub-Total		987,472,209	50,000,000	88,931,982	-	9.0	-
Department of Water and Energy							
Policy, General Administration & Support Services	General administrative services	106,019,266		2,742,138	-	2.6	-
	Operation & maintenance of rural water services	799,000			-	-	-
Water supply & Management services	Urban Water Supply & sewerage services	23,000,000	20,831,998	10,307,980	-	44.8	-
	Rural Water Services	3,979,668			-	-	-
	Water Conservation, protection, & Governance		5,200,000		-	-	-
	Community water services		100,000,000		-	-	-
Pending Bills	Pending Bills		53,968,002		19,603,215	-	36.3
External Funding	Donor Funding		199,874,000			-	-
Energy Development Services	Renewable energy development	15,750,000	20,000,000			-	-
Sub-Total		149,547,934	399,874,000	13,050,118	19,603,215	8.7	4.9
Grand- Total		6,945,304,608	3,441,587,256	719,288,683	172,066,772	10.4	5.0

Source: Migori County Treasury

Based on absorption rates, the sub-programmes with the highest implementation levels were Crop Development in the Department of Agriculture, Livestock, Veterinary Services, Fisheries & Blue Economy, at 87 per cent, followed by Market Support Infrastructure, at 85 per cent.

3.27.15 Accounts Operated in Commercial Banks

The County government operated 76 accounts with commercial banks, of which 29 were for County Hospitals.

This is contrary to Regulations 82(1)(b) of the PFM (County Governments) Regulations, 2015, which requires that County government bank accounts be opened and maintained at the Central Bank of Kenya. The only exemption is for imprest bank accounts for petty cash and revenue collection bank accounts.

3.27.16 Key Observations and Recommendations

In the course of overseeing and reporting on the implementation of the County budget, the COB identified the following challenges which hampered effective budget implementation;

1. The underperformance of own-source revenue at Kshs.101.82 million against an annual target of Kshs.620 million, representing 16.4 per cent of the yearly target.
2. The County Treasury did not properly manage the inter-departmental vote books and had weak budgeting practices, as shown in Table 3.181. The county departments incurred expenditures over approved exchequer issues and diverted funds.

3. There was a high level of pending bills, which amounted to Kshs.1.76 billion as of 30 September 2024. Further, the County Treasury did not adhere to the payment plan for the pending bills.
4. High wage bills which accounted for 37 per cent of the County total revenue in FY 2024/25 in the reporting period of Kshs.1.56 billion, which is above the ceiling provided by law.
5. The County Government uses commercial bank accounts for operations contrary to Regulations 82(1) (b) of the PFM (County Governments) Regulations, 2015, which requires that County Government bank accounts be opened and maintained at the Central Bank of Kenya. The commercial bank accounts are mainly for County Health facilities & Dispensaries Services and various departments' office operations and activities.

The County should implement the following recommendations to improve budget execution:

1. *The County should address its own-source revenue performance to ensure the approved budget is fully financed. Appropriate austerity measures should be implemented to ensure expenditure commitments are aligned with available revenue.*
2. *The County Treasury should improve the Vote book and budgetary controls to ensure expenditure is within the approved budget and exchequer releases.*
3. *The County Leadership should develop strategies to ensure the wage bill is within the legal limit of 35 per cent of total revenue as provided under Regulation 25 (1) (b) of the Public Finance Management (County Governments) Regulations, 2015*
4. *The County leadership should address the situation of pending bills to ensure that genuine bills are paid promptly in the remaining financial year. Further, compliance with the payment plan should be enforced.*
5. *The County Government should ensure that bank accounts are opened and operated at the Central Bank of Kenya as the law requires. However, imprest bank accounts for petty cash and revenue collection accounts are exempted.*

